TRANSCRIPT OF PROCEEDINGS

SUPREME COURT OF VICTORIA

S ECI 2020 00373

COMMON LAW DIVISION

MELBOURNE

TUESDAY, 18 FEBRUARY 2020

BEFORE THE HONOURABLE JUSTICE McMILLAN

BETWEEN:

WOTCH INC Applicant

- and -

VICFORESTS Respondent

MS K.E. FOLEY with MS C. MINTZ appeared on behalf of the Applicant.

 $\ensuremath{\mathsf{MR}}$ I.G. WALLER QC with MR H. REDD and MS R.V. HOWE appeared on behalf of the Respondent.

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- 1 MS FOLEY: If the court pleases, I appear with my learned
- 2 friend, Ms Mintz.
- 3 HER HONOUR: Yes, Ms Foley.
- 4 MR WALLER: Your Honour, I appear with my learned friends
- 5 Mr Redd and Ms Howe for the defendant.
- 6 HER HONOUR: Mr Waller. Ms Foley?
- 7 MS FOLEY: Thank you, your Honour. If I could just identify
- 8 for the court the material that has been filed pursuant to
- 9 the orders made by your Honour after the hearing of the
- interim injunction application.
- 11 HER HONOUR: Yes.
- 12 MS FOLEY: On 5 February the plaintiff filed its statement of
- claim, and on 7 February, consistent with your Honour's
- orders, the plaintiff filed two affidavits to put before
- the court direct evidence as to the matters that had been
- included in the affidavit of Danya Jacobs on information
- and belief. They are the affidavit of Jake McKenzie and
- the affidavit of Hayley Forster.
- 19 The defendant has filed six affidavits: the
- affidavit of Dion Creek, affirmed on 11 February; the
- 21 affidavit of Monique Dawson, affirmed on 12 February; the
- 22 affidavit of William Paul, affirmed on 11 February; and
- the affidavit of Ruizhu Jiang, affirmed on 14 February.
- There were two further affidavits filed by the defendant
- yesterday, your Honour: the affidavit of Andrew Prowse and
- 26 a second affidavit of Ms Jiang.
- Your Honour, the plaintiff also filed two further
- affidavits partly in reply to the defendant's material and
- 29 partly to ensure that the court had relevant material
- 30 before it that was not available when the application was
- first filed. We seek the court's leave in relation to

- 1 those parts, given that the orders contemplated reply
- 2 evidence only. Those affidavits are the second affidavit
- of Jake McKenzie, affirmed on 14 February, and the third
- 4 affidavit of Danya Jacobs, affirmed on 14 February.
- 5 HER HONOUR: Have you spoken to Mr Waller about that?
- 6 MS FOLEY: I haven't spoken to him, but I do understand from
- 7 the submissions that there are objections in relation to
- 8 that material. The objection, as I understand it, in
- 9 relation to the second affidavit of Mr McKenzie concerns
- that part of the affidavit material which is not reply
- 11 evidence.
- 12 MR WALLER: It relates to coupes not the subject of the
- proceedings, in particular paragraph 16 to 25,
- 14 your Honour.
- 15 HER HONOUR: Why is that relevant, Ms Foley?
- 16 MS FOLEY: We had been in correspondence with VicForests,
- 17 your Honour, in relation to the status of those coupes and
- 18 we haven't to date received a response to the information
- that we have sought. Given where we are at with the
- correspondence I can't advance that matter any further.
- 21 So we don't press those paragraphs.
- Your Honour, there is, as I understand it, also
- an objection to some parts of the third affidavit of
- Ms Jacobs, and I will again let my learned friend address
- your Honour on that if I may.
- 26 HER HONOUR: It's going to be simpler if you two talk rather
- than directing it through me. They are simply objections.
- 28 So you can deal with that shortly. But continue on.
- 29 MS FOLEY: Thank you, your Honour. Your Honour, in addressing
- your Honour today I'm going to endeavour not to repeat the
- 31 submissions that I made at the interim injunction

- 1 application. Instead I propose to focus on the issues by
- 2 reference to where we are now given the material that has
- 3 been filed since that time; admittedly a large volume of
- 4 material.
- 5 HER HONOUR: Yes.
- 6 MS FOLEY: I want to be clear, though, for your Honour that I'm
- 7 not departing from anything that I said last time. Rather
- 8 I'm seeking to build upon those submissions by reference
- 9 to the evidence that's been put before the court.
- 10 HER HONOUR: Yes.
- 11 MS FOLEY: The first matter that I wish to address is whether
- the plaintiff has established the existence of a serious
- question to be tried. The starting point is the statement
- of claim which has been filed since the interim injunction
- application was heard. Could I take your Honour to that,
- 16 please?
- 17 HER HONOUR: Yes.
- 18 MS FOLEY: The statement of claim discloses the same cause of
- action that was the subject of argument before your Honour
- last time, but it has now been advanced in a more
- 21 developed form. Looking at paragraph 3, these are factual
- 22 matters going to the plaintiff's standing. I don't
- 23 understand from the defendant's submissions that there is
- any challenge to standing. So I won't address your Honour
- further on those factual matters.
- 26 Paragraph 10, if I can skip through to that, as
- your Honour will recall is the statutory obligation
- underpinning the plaintiff's statement of claim which is
- section 46(a) of the Sustainable Forests (Timber) Act
- 30 2004, that is the obligation could comply with codes of
- 31 practice.

In paragraphs 11 to 14 we set out the relevant code relied upon, and within that code the two particular sections that we invoke in our claim: section 2.2.2.2, the precautionary principle, and section 2.2.2.3. Your Honour is familiar with both of those.

In paragraphs 16 to 20 we plead out material facts relevant to the bushfires, the impact of the bushfires, including significant losses of flora and fauna, including threatened species, and also that the State and Commonwealth bushfire biodiversity responses have been commenced but not yet complete.

Paragraph 21, we say that notwithstanding the bushfires and that the government responses are not yet complete, VicForests continues to plan and continues to conduct timber harvesting operations. That of course is not in dispute.

Paragraph 22 is a very important paragraph in this pleading. It alleges that timber harvesting has commenced or VicForests is proposing to imminently commence in coupes that contain or are likely to contain fire affected threatened species or habitat of such species. Your Honour will recall that threatened species have a particular status under the Flora and Fauna Guarantee Act, and I went to those provisions on the last occasion.

The particulars to paragraph 22 identified the coupes that are the subject of that allegation, including what the plaintiff understood at the time of filing the statement of claim as to the current status of timber harvesting in each coupe, the proposed plans for timber harvesting and also identifies the fire affected

threatened species in question.

So these are the coupes, your Honour, that are the subject of the injunction application and there are 15 of them. They are coupes that we say, absent the interim injunction or undertakings given, would be active coupes or coupes where we believe timber harvesting is imminent.

I pause there, your Honour, to note one thing and that is your Honour will recall from last time that the threatened species in issue were the greater glider, the sooty owl, the powerful owl and the smoky mouse. We now have an additional species and that is the alpine tree frog.

At paragraph 23 the plaintiff alleges that following the bushfires it is a failure by VicForests to comply with 2.2.2.2 of the code to plan or conduct timber harvesting in coupes known to it or to the department to contain or be likely to contain fire affected threatened species or habitat of the same. The particulars then address several matters relevant to that allegation. They go to matters such as how the State and the Commonwealth responses will include information VicForests will need to take into account to apply the precautionary principle and that timber harvesting in these coupes carries with it a probability or serious possibility of serious or irreversible damage to the species and that there is scientific uncertainty as to the threat at the current time.

We say that the precautionary principle requires VicForests to wait until the governmental responses are concluded so that the research and information that will come out of these responses can be understood and

considered and taken into account in VicForests' planning and operations going forward.

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Your Honour, the next paragraph is a development since we filed the generally endorsed writ, and I don't mean a development in terms of new facts but a development in the way that the case is being framed. This is an allegation of breach of section 2.2.2.2 with respect to the greater glider and it focuses on the fact that the immediate protection areas for the greater glider are not yet finalised. I will take your Honour to factual material relevant to that in the course of my submissions.

We then see in 25 a similar development in relation to the powerful owl focusing on the need for a review of the powerful owl management areas. We use the word POMA to describe those areas.

Similarly until paragraph 26 the same allegation but with respect to the sooty owl, and those areas, the sooty owl management area allocations we refer to as the These are the precautionary principle breach SOMA. allegations.

Then in paragraph 27 we have an allegation of failure to comply with section 2.2.2.3 of the code.

We say at 28 that these breaches of the code, any of them, amount to a breach of the obligation under section 46 of the SFT Act to comply with the relevant code of practice.

So that is the plaintiff's case. You would have understood from last time, your Honour, in a nutshell we say the 2019 to 2020 bushfires have fundamentally changed the landscape, the legal landscape, relevant to VicForests' operations and it must await the assessment of

the damage and the impact on the species as well as a review of areas reserved to meet particular prescriptions before it can conduct timber harvesting in coupes where fire affected threatened species or habitat is present.

So the case now, your Honour, developed in the statement of claim is put at two levels. The first, as it was when I was last before your Honour, you must await the assessment and the advice from the Commonwealth and the State governmental responses. The second level, which has been developed in the pleading, you must await the review and finalisation of the IPA, the immediate protection areas, for the greater glider and the POMAs and SOMAs. So they are the specific prescriptions relevant to those species.

Your Honour, having stepped through the plaintiff's case, I want to turn in more detail to the question, this first limb of the argument, whether there is a serious question to be tried. It might be helpful in the first instance if I identify for the court the parts of the plaintiff's case that we do not believe are controversial.

It's not controversial that VicForests has an obligation to comply with the code. It shouldn't be, and I don't understand it is, controversial that section 2.2.2.2 of the code gives rise to an enforceable obligation. We don't believe it will be controversial that 2.2.2.3 gives rise to a similarly enforceable obligation given that it is also a mandatory action under the code. So those building blocks of the case, that VicForests must comply with the code and that these two sections of the code upon which we rely are enforceable in

1 this court, aren't in issue.

We also don't see it as being in issue at a high level that the bushfires have had a devastating effect on flora and fauna, including threatened species. I say at a high level because based on the material filed by the defendant I don't believe I can say that we have agreement about the precise impact on any particular threatened species involved in this case. There doesn't seem to be an issue about the impact of the fires in a broad sense. But looking at the species in this case there is an issue between the parties about that.

We don't see it as being in contention that there are at the moment in existence Commonwealth and State governmental biodiversity responses and that those responses aren't yet complete.

So against that background of uncontroversial matters we turn then to the matters of controversy for the purposes of the first limb. The defendant's material that's relevant to a serious question to be tried is principally found in the Paul affidavit, to a lesser extent in the Jiang affidavit material, and also in correspondence that was exhibited yesterday to the affidavit filed by Mr Prowse, and that is correspondence from the chief conservation regulator. I will go to that evidence, your Honour.

If I could start with the affidavit of Mr Paul.

27 HER HONOUR: Just a moment. I'm going to do this

electronically. Filed on the 11th or the 12th, dated the

29 11th?

30 MS FOLEY: Yes, it was filed on the 11th. 12th. Dated the 11th, filed on the 12th.

- 1 HER HONOUR: Yes. Thank you. Yes, I've got that.
- 2 MS FOLEY: Thank you. If your Honour can see in paragraph 1
- 3 Mr Paul is the manager of environmental performance at
- 4 VicForests. Paragraph 4 we say is a little summary of
- 5 VicForests' case on serious question to be tried. There
- are three elements to it. I want to address in the first
- 7 instance 4(a) and 4(c) and I will turn later to 4(b).

In 4(a) says he is satisfied on the evidence that

VicForests is applying or exceeding applicable

10 prescriptions for threatened species and their habitat,

and in (c) he deposes he is satisfied that in each coupe

12 VicForests has appropriately and cautiously responded to

detections of threatened species and habitat values within

14 the coupes.

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Your Honour, we say that neither of these points grapple with the plaintiff's case. Before I develop that submission I thought I should explain for your Honour the word 'prescription' that is found throughout the material. Prescriptions, as your Honour may have seen, are specified requirements for protection of threatened species and other environmental values in logging coupes. They are set out in the planning standards, which is part of the material before your Honour, and also informed by the action statements and the FMPs.

They are often in the form of specified size buffers around the particular values in a forest. For example, a 200-metre buffer around a Leadbeater possum detection or a 50-metre buffer along a stream. That's one example of a prescription. They might also be in the form of a fixed zone rule which applies to protect specified areas of habitat or certain forest types across the

landscape. The POMAs and the SOMAs are examples of these kinds of prescriptions where protection of specified areas of good quality habitat are specified for owls across the landscape. That's just some background as to the use of that word, your Honour.

So let me turn back to developing the submission that paragraph 4(a) and 4(c) fails to grapple with the plaintiff's case. In short the prescriptions were developed for threatened species before the 2019 and 2020 bushfires. So of course we say that the foundations on which those prescriptions were made have now changed fundamentally.

Mr Paul's affidavit contains no evidence that VicForests has considered the impact of the 2019/2020 bushfires on threatened species or factored that information into how to manage detections in coupes that are to be harvested. He gives no evidence about that.

Nor does VicForests respond with evidence relevant to the plaintiff's contention that a precautionary approach requires it to wait until governmental responses are complete.

For example, one might have expected evidence that says, 'The reason we don't consider that we need to wait for those responses is as follows,' or, 'The reason that we don't need to consider any research coming out of those responses is as follows.' We don't see that.

Instead what we see in the Paul affidavit is that VicForests has been proceeding as if the fires never happened at all.

I will take your Honour a little later to an affidavit that was filed yesterday which contains the

statement that VicForests will undertake a review of its assessed high conservation values following the fire and is seeking information from the department to assist in that review. But what is clear is that VicForests does not see fit in the meantime to pause its logging operations in coupes that contain or are likely to contain fire affected threatened species.

So we say that the evidence filed by VicForests, and I'm dealing at the moment with the Paul material, demonstrates in support of the plaintiff's case that VicForests has been proceeding as if these fires had not occurred and it has not to date taken into account the impact of the bushfires on the overall population of threatened species and how that impact on the overall population might translate into changes in its operations in coupes containing populations of those species.

I would like to develop that overall submission by reference to the evidence in some more detail.

Firstly, the point that the prescriptions we are talking about are pre-fire prescriptions. As a matter of fact all of the prescriptions that have been formulated for these fire affected species were formulated prior to the bushfires. We don't understand there to be any dispute about that.

Further, while these prescriptions have taken into account previously known impact of fires, obviously they could not have taken into account the impact of the 2019 to 2020 fires because that impact is known to have been unprecedented. I don't think I need to take your Honour to evidence of that, but I will give your Honour the reference. The preliminary Victorian

- 1 plan, which is exhibit DJ-15, at page 2 this is to the
- 2 first affidavit of Ms Jacobs states that 'the current
- 3 fires are exceptional in size and impact.'
- We don't believe VicForests can reasonably
- 5 dispute that the areas reserved to meet these
- 6 prescriptions will need to be reviewed post the bushfires.
- 7 But to make good that proposition I will take your Honour
- 8 to a couple of examples of the specific prescriptions for
- 9 the greater glider, the powerful owl and the sooty owl.
- 10 Can I start, your Honour, with the greater
- 11 glider. I will take your Honour to the action statement
- which is exhibit DJ-25 to the first affidavit of
- 13 Ms Jacobs. If your Honour is using the electronic court
- book numbering it is at page 1430.
- 15 HER HONOUR: Sorry, repeat the exhibit again?
- 16 MS FOLEY: DJ-25, your Honour. That is at page 1430 of
- the bundle.
- 18 HER HONOUR: Yes, I've got that.
- 19 MS FOLEY: So you will see there this is the action statement
- for the greater glider which is published by the
- 21 department consistently with its obligations once the
- species has been identified as listed under the Flora and
- Fauna Guarantee Act. If I can take your Honour to page
- 24 1434 in the first instance.
- 25 HER HONOUR: Yes, I've got that.
- 26 MS FOLEY: You will see there 'Conservation measures'. The
- first dot point under that heading, "Immediate protection
- of more than 96,000 hectares of State forest in the
- 29 Strathbogie Ranges, in the Central Highlands, in East
- 30 Gippsland and in Mirboo North. An indicative map of those
- 31 areas is included as attachment 1. When boundaries are

- finalised an update to this action statement will be released.'
- 3 Importantly this document, your Honour, was
- 4 published by the department at the end of last year,
- 5 November 2019, just before the bushfires as it turns out.
- 6 So they have assessed all of the information and this is a
- 7 very important document for the species. Just before the
- 8 bushfires they have announced 96,000 hectares of State
- 9 forest. So that's the IPA that your Honour would have
- 10 seen everyone talking about.
- If I can go to page 1437, please. If your Honour
- can see under the heading, 'Victorian conservation
- 13 status'.
- 14 HER HONOUR: Yes.
- 15 MS FOLEY: And this is just to highlight consistently with what
- I said last time the matters that lead to a species such
- as the greater glider being listed as threatened. You can
- 18 see there in the bullet points that the Flora and Fauna
- 19 Guarantee Scientific Advisory Committee found, 'The
- greater glider is in a demonstrable state of decline
- 21 likely to lead to extinction. The greater glider is
- 22 significantly prone to future threats that are likely to
- lead to extinction, and the threats are operating and are
- 24 expected to continue to operate in the future at a level
- 25 likely to lead to extinction.' This is what leads to the
- action statement and the 96,000 hectares.
- 27 If I can then take your Honour to page 1441.
- Near the bottom of the page if your Honour can see
- 'objective 2'.
- 30 HER HONOUR: Yes.
- 31 MS FOLEY: And item 5, it refers to and this is retaining at

1 least 40 per cent of the basal area of eucalypts across 2 each timber harvesting coupe. This is what's referred to as a statewide prescription in coupes where timber 3

harvesting is being conducted.

- 5 So the primary protection under the action 6 statement is the IPA. That is what the government decided 7 was the critical measure of protection, and it was the measure of protection that was viewed as necessary to 8 conserve the species prior to the 2019 to 2020 bushfires. 9 10 A little later in my submissions I will deal with the impact of the fires in this IPA area. But for now 11 what I'm establishing is that the information and the 12 13 knowledge that led to these prescriptions was all pre-bushfires. 14
- 15 If I can take your Honour then to the 16 prescriptions for the sooty owl which are found in the 17 sooty owl action statement. If I can take your Honour to 18 the exhibit DJ-29, please.
- HER HONOUR: Yes. 19

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- 20 MS FOLEY: And this is at page 1479 it begins of the exhibits,
- 21 and I will start at page 1482.
- HER HONOUR: Yes. 22
- 23 MS FOLEY: At the bottom of that page on the left-hand column
- 24 your Honour sees, 'Major conservation objective'.
- HER HONOUR: 25 Yes.
- 26 MS FOLEY: 'For an endangered species to retain its potential
- 27 for evolutionary development in the wild an effective
- population size of 500 to 1,000 is considered appropriate 28
- 29 at this time. ' You will see in the next part of that
- paragraph that is talking about maintaining the sooty owl 30

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at its current level, and this is a species listed as 31

- 1 threatened.
- In the next paragraph it says, 'At this point the
- 3 short-term conservation objective is to prevent further
- 4 population decline by maintaining good quality habitat for
- 5 a population target of at least 500 breeding pairs of
- 6 sooty owl on public land in Victoria.' So there we have
- 7 the short-term objective which then informs the action
- 8 that is taken.
- 9 If I can take you to page 1483 you will see a
- table there, your Honour, at the bottom of the page.
- 11 HER HONOUR: Yes.
- 12 MS FOLEY: Table 1. You can see there it's listed different
- forest management areas, and I will refer your Honour to
- 14 East Gippsland, where the fires of course have impacted.
- The number of SOMAs, sooty owl management areas, is 131,
- which is 26 per cent of the proportion of the State
- 17 target.
- 18 HER HONOUR: Yes.
- 19 MS FOLEY: Then turning to the next page, 1483 - -
- 20 HER HONOUR: I was on at 1483.
- 21 MS FOLEY: I'm sorry, 1484, my apologies.
- 22 HER HONOUR: Yes.
- 23 MS FOLEY: Under the heading, 'Protection in State forest,'
- this is just to show how it translates into the logging.
- In paragraph 3 it says, 'Where clear-fell or seed tree
- 26 systems are used each SOMA will comprise 500 hectares of
- forest to be managed as a special protection zone.'
- That's how it translates in practice.
- Then skipping down to paragraph 4, 'Where
- 30 selective harvesting is used, managed areas of
- 31 approximately 1,000 hectares to maintain habitat capable

- of supporting adequate populations.' Your Honour can see
- 2 that?
- 3 HER HONOUR: Yes.
- 4 MS FOLEY: Now, again, this is what was required for
- 5 conservation of the species or considered to be required
- by the government before the 2019/2020 bushfires.
- 7 If I can take your Honour then just to complete
- 8 this set to the powerful owl action statement, and that is
- 9 DJ-30 at page 1488.
- 10 HER HONOUR: Yes.
- 11 MS FOLEY: Your Honour, if you could turn to page 1490, please,
- and we see in the right-hand column at the top the
- heading, 'Reasons for conservation status'. 'Since
- 14 European settlement 65 per cent of Victoria's forest cover
- has been cleared. Only 5 per cent of freehold land
- remains forested. This past permanent loss of habitat has
- 17 likely led to an overall reduction in owl numbers and
- 18 fragmentation of the original continuous population into a
- series of small residual populations each of which is at
- 20 risk of becoming locally extinct.'
- In the next paragraph about halfway down the
- 22 paragraph your Honour will see a sentence starting, 'The
- powerful owl is'.
- 24 HER HONOUR: Yes.
- 25 MS FOLEY: 'Therefore vulnerable to land management practices
- that reduce the availability of these tree hollows now or
- into the future.'
- In the final part of that section you will see
- the two dot points where a determination was made that
- 'the powerful owl is significantly prone to future threats
- 31 which are likely to result in extinction and are very rare

1	n terms of abundance or distribution.' So that's the
2	packground to what is then determined to be appropriate in
3	the action statement

We see here staying on that page under 'The major conservation objective' another short-term objective,

'Prevent further decline by ensuring that good quality habitat for at least a population target of 500 breeding pairs is maintained on public land in Victoria.'

9 If I can take your Honour to a table similar to
10 the one we looked at for the sooty owl, and that's on page
11 1494, if your Honour has that table.

12 HER HONOUR: Yes.

MS FOLEY: You can see at the bottom of the table the East
Gippsland FMA, 'Proportion of State target 20 per cent.

100 POMAs,' powerful owl management areas. Again this is
a prescription in place prior to the bushfires and
informed by knowledge developed prior to the bushfire
impact.

Now, despite what everyone understands to be the devastating impact of the bushfires, VicForests says it's enough that it complies with these prescriptions. At paragraph 66 of the Paul affidavit Mr Paul deposes that the action statement prescriptions are suitable for populations in the Central Highlands because those populations aren't fire affected.

At paragraph 70 he refers to the fact that the POMAs have been established, and at 74 he says the SOMAs have been established. What he does not say is how VicForests has taken into account that the primary conservation measures, the IPA, the POMAs and the SOMAs, have been affected in an overall sense by the bushfires,

and your Honour has seen from the tables I have gone to the percentages for the POMAs and the SOMAs that were in East Gippsland, and that as a result looking at the species as a whole the prescriptions are not currently being met.

Further, the prescriptions expressly require that these minimum areas of good quality or suitable habitat be maintained; not just established, which is the word used by Mr Paul. I don't need to take your Honour to it, but I will give you a few references. The planning standards at page 469 of the exhibit numbering uses the words 'maintain the FMZ scheme for rare and endangered fauna'. The language of 'maintain' is repeated in the POMA and the SOMA prescriptions, and I have already taken your Honour to some of that. The language is 'identify and maintain the target'.

So the prescription we say requires the protected areas for this species be current areas of good quality habitat. It is not a process where you set it and then forget about it. It is not just concerned with a historical meeting of a target, but imposes an ongoing obligation and requirement.

We say that each of the conservation measures that have been put in place for the species that have been affected have been affected or are likely to have been affected by the fires. Ms Jacobs in her first affidavit at paragraph 53(c) deposes to the fact that about half of the IPA for the greater glider was in the burnt area or the projected impact area of the fires. Although we do not yet know the precise numbers, we say that it's obvious from the tables and the percentages of the POMAs and the

SOMAs that were in East Gippsland that the POMAs and SOMAs in that region are highly likely to have been affected by the fires.

Critically, we say the IPA, the POMAs and the SOMAs are all premised on the protection of good quality or suitable habitat for the species, and the fires of course have directly affected habitat for those species in the reserved areas in those regions. The extent of the impact and the impact on the quality and suitability of habitat is not yet known and is the subject of State assessment, not yet complete.

So we say, given each of these conservation measures have been affected, the areas protected to meet these prescriptions will need to be reviewed. The logical and probable consequence of those reviews will be that the habitat set aside to meet those prescriptions in place - we say it's a logical and probable consequence of those reviews that habitat will need to be set aside, further habitat will need to be set aside in order to meet the prescriptions to make up for the fact that some of the POMAs and some of the SOMAs, for example, and a good proportion of the IPA is in fire affected areas, and the land that will be identified will be from non-fire affected areas in all likelihood. That's why we have said, and I said on the last time, that the Central Highlands in areas where these species are found will be an obvious candidate for such areas.

So we say that VicForests in complying with the precautionary principle must wait, pause timber harvesting in these areas until review of the conservation measures have been undertaken.

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If I can take you to Mr Paul's evidence in relation to that, and that's paragraph 65 and paragraph 66

of his affidavit, your Honour.

4 HER HONOUR: Yes.

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5 MS FOLEY: The argument here in these paragraphs appears to go 6 as follows. Fire has affected the East Gippsland area, 7 but not the Central Highlands populations. He says, and this is in paragraph 66, 'The greater glider has a small 8 Therefore, we can treat the populations as 9 home range. 10 distinct and separate. So the fire that's impacted the 11 East Gippsland population, 'he says, 'therefore won't impact the population in the Central Highlands. 12 13 Therefore, ' he says, 'the prescription remains good for

the gliders in the Central Highlands.'

We say it's an extraordinary piece of evidence because it ignores two important things. Firstly, it's not looking at the impact on the species overall. The fact that fire impact in the East Gippsland population exists means there will be an impact on the species as a whole and one can't just ignore that and focus on the separate population in the Central Highlands because clearly the conservation measures are concerned with the species as a whole.

He also doesn't take into account the fact in relation to the greater glider, for example, that the IPA was based on pre-bushfire understanding and knowledge and that finalisation of the IPA because, as I have said, it wasn't even finalised in November, it was still to be put into final form, finalisation of it post-bushfires may well mean changes to the way the populations in the Central Highlands are to be protected. It doesn't deal

1 with that at all.

To give your Honour an example, the greater glider action statement, as we have seen, provides for the additional measure of protecting 40 per cent of the basal area in harvested coupes. Mr Paul in his affidavit in a number of paragraphs relies on this, the 40 per cent, to say in relation to specific coupes at issue in this proceeding, 'Well, we are meeting the prescription.' This is paragraphs 152, 156 and 162.

We say, given the loss of half of the IPA, it's safe to say that the additional measure in the greater glider action statement of protecting 40 per cent of the basal area in harvested coupes is not going to be considered sufficient going forward to conserve the species. This does not seem to have been given any consideration. Mr Paul simply relies upon the pre-bushfire protection and doesn't seek to explain why that is considered adequate by VicForests in the post-bushfire world.

There is no attempt in relation to other threatened species in the case, no attempt at all in the Paul affidavit, to respond to the plaintiff's contention that the protections that were put in place prior to the bushfires will need to be reviewed to take into account the bushfire impact and that those reviews may well lead to different protections for these species in a way that will impact VicForests' operations and planning going forward.

One might have expected, your Honour, in all the affidavit material that's been filed by my learned friends in the last few days, one might have expected evidence

from Dr Elizabeth Pryde, who is the acting manager of biodiversity, conservation and research within VicForests.

Mr Paul describes her work in his affidavit at 23 to 24.

VicForests has put on no evidence from Dr Pryde or anyone else at VicForests as to how VicForests has taken into account the new information, the new research that is coming to light post-bushfires about impact on the threatened species. There is one caveat to that and it's the letter which talks about a review that will be conducted and I will go to that in a little while, your Honour.

Mr Paul also deposes - and this is in paragraphs 78 to 81, for example, he deposes that VicForests in his view is complying with habitat tree prescriptions. The same kind of evidence is seen at 125 to 127. Again we say these prescriptions were in place prior to the bushfires. So it's not grappling with the case that we are advancing. They were also put in place prior to the listing of the greater glider.

Mr Paul similarly deposes in paragraphs 91 to 99 that VicForests has finalised its giant, tall and large tree protection instruction. But again we say this occurred prior to the fires. There's also been no evidence that any such trees have been identified or would be protected in any of the coupes in issue in the proceeding.

In the same way, in part E of this affidavit
Mr Paul deposes to the identification and management by
VicForests of what they call high conservation values.
But that document, the HCV document, was prepared prior to
the bushfires and cannot take into account the bushfire

impact on fire threatened species.

So, your Honour, we say that there is simply no evidence in Mr Paul's affidavit of any assessment that's been undertaken as a consequence of the 2019/2020 bushfires or of the consideration of any advice in relation to the impact on threatened species and the measures that they might need to take. That includes, your Honour, for example, the evidence he gives about their electronic planning system called CENGEA, and I'm sure I'm not pronouncing that correctly. He talks about detections of threatened species that are entered into it. But again there's no evidence that it's taking into account the impact of the fires or how that's being done.

As will become clear from the correspondence I will take your Honour to, it seems that is because a review will be undertaken but there is no such work being done and taken into account in the operations that are ongoing, save for the injunctive relief that this court has granted to date.

There are some other matters that I must address your Honour in relation to this affidavit, and then I'm going to turn to the Jiang affidavit. Your Honour, in part F of this affidavit Mr Paul gives evidence about conducting post harvest surveys on four coupes for the persistence of threatened fauna, including species such as the greater glider, to assess the efficacy of habitat retention for those species. Mr Paul deposes that on a preliminary basis those results are showing that those species remain within and around the harvested area.

However, we point out that no evidence was provided to support that statement. The underlying

- 1 material that might found that assertion has not been
- 2 provided so we cannot understand it or test it. If
- 3 VicForests had evidence in relation to the success of its
- 4 retention methods we would have expected that evidence to
- 5 have been exhibited to this affidavit. So we say the
- 6 court should not attribute any weight to that assertion,
- 7 particularly so where the scientific literature is clear
- 8 that the greater gliders die during or shortly after
- 9 timber harvesting.
- I want to take your Honour to some evidence in
- relation to that. There's a bit of evidence in relation
- 12 to it, but I will take your Honour to one example. This
- is in the first Jacobs affidavit. It's exhibit DJ-21 at
- page 1288, your Honour.
- 15 HER HONOUR: Yes, I have that page.
- 16 MS FOLEY: Thank you. Your Honour, this is the Scientific
- 17 Advisory Committee under the Flora and Fauna Guarantee Act
- 18 final recommendation for its nomination for listing the
- greater glider. So this is what, your Honour would have
- seen, forms the basis for the action statement. It is a
- very important document given its connection to the
- legislative scheme for listing.
- If I can take your Honour to page 1290, please.
- 24 HER HONOUR: Just a minute. I don't think I have got it. Am
- 25 I looking at page 188 or - -
- 26 MS FOLEY: The reference started at 1288. I want to take
- your Honour to 1290.
- 28 HER HONOUR: Yes, I have that.
- 29 MS FOLEY: This is the section dealing with timber harvesting,
- 30 your Honour.
- 31 HER HONOUR: Yes.

1 MS FOLEY: 'Timber harvesting in greater glider habitat has been proven to cause declines and/or local extinctions of 2 greater glider populations.' There is a reference there to 3 4 a number of scientific sources in the literature. It then 5 says, 'Timber harvesting practices reduces the number of 6 hollow bearing trees available for denning' - the denning 7 trees of course are where the greater glider makes its home - 'and for the female of the species where it has its 8 young, or as a result of regeneration burns after the 9 10 logging. In addition, ' it says, 'the species does not 11 cope well with habitat change. Although all animals may not die from the initial impact, they will die shortly 12 13 This is due to life history traits, affinity afterwards. with home range, small home ranges, attachment to hollow 14 15 bearing trees they use for denning, and their specialist diet.' 16

17 HER HONOUR: Yes.

18 MS FOLEY: We also say, your Honour, that the HCV prescriptions that are deposed to by Mr Paul at part H cannot provide 19 the court with any confidence that timber harvesting will 20 21 be carried out in a way that will preserve habitat in the 22 coupes. For example, the summary and retention plan for 23 the Pony coupe - this is referred to at paragraph 149 of 24 Paul - provides that the coupe will be subject to a post harvest burn, and the measures are deposed to at 25 paragraphs 154, 159, 216, 225 and 239. 26

It's clear from that description they are discretionary insofar as they relate to the retention of habitat trees and younger trees. They do not state how they are related to the conservation of the greater glider. For example, the action statement executive

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summary makes the point that a gap of 150 metres is too great for a greater glider to glide. They can glide a maximum distance of 100 metres.

It also provides for discretionary retention of habitat islands. We say that such islands are much smaller than the home range of a single glider. Mr Paul himself deposes to the small home range and it can't be disputed on the evidence most are less than half a hectare, your Honour, this is the habitat islands, and yet the greater glider home range is one to two hectares.

We also see in relation to the Dowse coupe, and this is at 192, that it will be burned after harvesting. It's a clear impact on the habitat there, your Honour.

In relation to road works at 185 Mr Paul deposes that no timber harvesting activities are planned for the La Trobe coupe, but says in the next line that a road will be built. We say that construction of a road is highly likely to result in destruction of habitat. It's inevitable that habitat will be destroyed. There is no assessment of how VicForests' conduct in this coupe will affect species at all, let alone in light of the impacts of the bushfires.

Your Honour, that deals from an evidentiary perspective with paragraph 4(a) and paragraph 4(c) of that summary at the beginning of the affidavit. But I want to now turn to 4(b), if I can, which is the other limb to what is advanced in this paragraph. Here Mr Paul deposes that VicForests, he says, is not harvesting - he says he is satisfied that VicForests is not harvesting or intending to harvest the habitat of fire affected threatened species in the coupes the subject of the

1 proceeding.

I must confess on the plaintiff's side we are a little confused by this and perhaps my learned friend will enlighten us at some point. We say that VicForests is harvesting in coupes that contain fire affected threatened species or are likely to contain such species as well as habitat. It's not just a habitat case. So it's interesting that Mr Paul here only refers to habitat. He's silent as to the species themselves.

But also to the extent that he's deposing that VicForests is not harvesting and does not intend to harvest the habitat of fire affected threatened species his evidence is contrary to evidence of the detections of those species in the coupes and within the harvest units which is evidenced, we say, by photos and video evidence that's been put on by the plaintiffs and also by in some cases VicForests' own maps.

Your Honour, at this point we thought it would be useful to show the video which is one of the videos in the affidavit of Mr McKenzie to give an example of the direct evidence of species detections that we are talking about.

- 22 HER HONOUR: Yes.
- 23 MS FOLEY: We can pause now so that we can get that video set up, your Honour.
- 25 (A video was played to the court.)
- 26 MS FOLEY: Thank you, your Honour. Your Honour, this video was
 27 taken by Mr McKenzie. It's exhibit JRM-14. It's an
 28 example of the kind of direct evidence that we have put
 29 before the court, people from the plaintiff's organisation
 30 as your Honour will have seen with experience in making
 31 these identifications with relevant qualifications who

regularly provide reports to government in relation to detections of the greater glider. That video was taken in the Upper Thomson coupe in the harvest unit, a coupe where logging has stopped due to the injunctive relief, interim relief, that has been given in this proceeding.

It is difficult to see how, given the evidence that has been put forward, direct evidence from Mr McKenzie and Ms Forster, how it is that Mr Paul can make the statement that he makes at paragraph 4(b). Not only that, your Honour. In the third affidavit of Ms Jacobs there is evidence of the number of threatened species detections within the specific areas of the subject coupes mapped by VicForests itself, that is the harvest units.

We see that some of the defendant's maps themselves record the fire affected threatened species in the harvest unit. I will give your Honour an example of that. It's exhibit WEP-18 to the Paul affidavit, and that's for the Casella East coupe which shows seven greater gliders in the harvest unit planned for logging by the most intensive of the methods deposed to by Mr Paul.

Mr Paul does not attempt to deal with this kind of evidence at all, your Honour. But it does seem at odds with much of the evidence for Mr Paul to say in 4(c) what he says while at the same time acknowledging that there are detections of species and habitat values in the coupes in VicForests' own material.

We have also put evidence before the court recording that the logging that's occurred to date in six of the subject coupes which are part logged show, firstly, that hollow bearing trees have been pushed over despite

the defendant's statements that such trees are to be retained. Exhibit JRM-37 at pages 35 to 36 to the second McKenzie affidavit depicts an example of a very large hollow bearing tree pushed over in the Cumba coupe.

In the second affidavit of Mr McKenzie at paragraphs 33 to 39 he deposes to his observations of hollow bearing trees pushed over in three additional part-logged coupes. We also say that evidence filed by the plaintiff discloses that coupes have been intensively logged with few or no retained trees recorded in large parts of the coupes, despite the defendant's statements that certain minimum numbers of trees are to be retained per hectare in excess of the five per hectare minimum required by the code.

In one instance we say that about five hectares has been cleared with just one retained tree. That's in the Rockarime coupe, and the photo is at JRM-39, page 46. In another coupe, the Timber Top Princess Di coupe, a very large cleared area is visible with few retained trees. That's JRM-40, page 49. There's further evidence in the second affidavit of Mr McKenzie at 43 to 57. In light of that evidence, your Honour, I'm not going to address 4(b) any further. But I will turn, if I can, to the Jiang affidavit.

25 HER HONOUR: Yes.

- MS FOLEY: And that is directed to the serious question to be tried limb of the argument. Does your Honour have that affidavit? There were two affidavits of Ms Jiang and I'm going to start with the first one filed on 14 February 2020.
- 31 HER HONOUR: Just a minute. Which one do you want first?

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- 1 MS FOLEY: The 14 February affidavit, your Honour, the
- 2 affidavit of Ruizhu Jiang.
- 3 HER HONOUR: Yes.
- 4 MS FOLEY: If you look at the first part of the affidavit,
- 5 going down to paragraph 3, setting out education, training
- 6 and experience.
- 7 HER HONOUR: Yes.
- 8 MS FOLEY: You'll see in paragraph 7 Ms Jiang only started work
- 9 at VicForests quite recently, January 2020, according to
- the affidavit.
- 11 HER HONOUR: Yes.
- 12 MS FOLEY: Ms Jiang completed a masters and a PhD. It says
- completed in February 2020.
- 14 HER HONOUR: Yes.
- 15 MS FOLEY: Conferral date yet to be confirmed. Her affidavit
- says nothing about any other relevant employment. So it
- does appear that her very new role at VicForests is her
- 18 first employment position in the field.
- 19 At paragraph 25 Ms Jiang deposes to having
- 20 reviewed maps created by another VicForests employee,
- 21 Ruhong Yan. We have no evidence from that person and
- 22 VicForests has not put before the court the spatial data
- said to have been used in preparing those maps.
- Ms Jiang then prepared a table of the proportion
- of the threatened species at issue in this proceeding that
- she says are present in fire affected areas. If I can
- 27 take your Honour to paragraph 26 it appears it's not
- 28 expressly said, but it appears from this paragraph that
- this analysis was triggered by the proceeding. It doesn't
- 30 appear that it was a pre-existing analysis being done by
- 31 VicForests.

The table at 26 sets out the results of her work
which records a small percentage of threatened species
relevant to this proceeding in the fire affected areas.

We say it is difficult to reconcile that evidence with the evidence published by the State government in its draft report at DJ-14, pages 1179 to 1181 of the exhibits, that identify the alpine tree frog, the smoky mouse, the greater glider and the sooty owl as species of most immediate concern based on data including habitat distribution in currently burnt area and per cent decline in species abundance. I went to some of that material on the last occasion, your Honour.

Now, at 31 Ms Jiang sets out a similar analysis in relation to the proportion of predicted potential important habitat in fire affected areas. I will go to this. It's quite small and maybe difficult for your Honour to read, but I want to look at some of the information in this table. Has your Honour got the table there at paragraph 31?

- 20 HER HONOUR: Yes.
- 21 MS FOLEY: We can see that it's dealing with each of the
- species at issue in the proceeding. Can I start with the
- greater glider your Honour will see about three columns
- 24 in.

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- 25 HER HONOUR: Yes.
- 26 MS FOLEY: Under the section 'total important habitat in State
- forest', 'not affected' and then the third one is
- 'affected by fire'.
- 29 HER HONOUR: Yes.
- 30 MS FOLEY: Ms Jiang says she found 18 per cent of the greater
- 31 glider modelled habitat in State forest was affected by

1	fire and six per cent of that species is modelled habitat
2	not in State forest affected by fire. We contrast that to
3	the State preliminary report prepared by the department's
4	biodiversity unit which found that 26 per cent of
5	the greater glider modelled habitat was within the current
6	fire extent - that was as at 23 January 2020 - and that
7	47 per cent was within the projected fire impact. The
8	reference for that, your Honour, is DJ-15, which is the
9	preliminary Victorian plan, at page 1232.

Looking to the alpine tree frog, Ms Jiang found that one per cent of the alpine tree frog modelled habitat in State forest was affected by fire and six per cent of the species modelled habitat not in State forest affected by fire. Does your Honour see those figures?

HER HONOUR: Yes. 15

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MS FOLEY: If we compare that to the State preliminary report, 16 this is again at DJ-15, which found 23 per cent of 17 18 the alpine tree frog modelled habitat was within the current fire extent as at 23 January 2020 and 98 per cent 19 was within the projected fire impact. That's at page 1230 20 of the bundle.

> Looking to the powerful owl, Ms Jiang at 31 found that 14 per cent of the powerful owl modelled habitat in State forest was affected by fire and five per cent of the species modelled habitat not in State forest was affected by fire. Yet the State preliminary report at DJ-15 found 23 per cent of the powerful owl modelled habitat was within the current fire extent as at 23 January and 35 per cent was within the projected impact area. at page 1232 of the bundle.

> > For the sooty owl your Honour will see in the

modelled habitat in State forest was affected by fire and eight per cent of the species modelled habitat not in State forest was affected by fire. We contrast that to the State preliminary report at DJ-15 which found that 41 per cent of the sooty owl modelled habitat was within the current fire extent and 59 per cent was within the projected impact area.

Now, it is we say a curious result that the VicForests results are different to the department's results given that the VicForests analysis is said to be based on the department's data. One would have expected an explanation for the discrepancy in the evidence filed by Ms Jiang, and of course we say ultimately these are questions for trial.

But we do also note that the greater glider and the smoky mouse were found in the most recent Commonwealth analysis of species. Your Honour will have seen that in the recent affidavit we filed. Of the species of most concern, these two were identified as among the 19 mammals identified as being on the provisional list of animals requiring urgent management intervention. That is at DJ-110 at page 35 of that bundle. That is based on pre-fire imperilment, bio-overlap, fire mortality and post-fire mortality. That was conducted, your Honour, that research by an expert panel appointed by the Commonwealth government comprising senior academics and scientists using a framework developed and documented to conduct the assessment. That's at DJ-110, figure 2, page 28.

Critically, it's evident from page 22 of that

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bundle that it was conducted having regard to the biology of the species and their vulnerability to fire and their ability to recover from it. It's a much more nuanced analysis than simply identifying percentages of modelled habitat, which is what we see here.

Your Honour will see in DJ-110 when the methodology is described it's talking about the physical, behavioural, ecological and life history traits that influence a species' response to fire and the capacity of populations to recover and so on.

Importantly, your Honour, we say none of the underlying material that was relied upon by Ms Jiang has been provided to the court. There's not a single exhibit to this affidavit. It's extraordinary. Even if we do accept her figures at face value, what we see in the table at 31 is still very concerning. It shows 14 per cent of predicted potential important habitat of the powerful owl, for example, affected by the fire, 14 per cent; 27 per cent for the sooty owl; and 18 per cent for the glider.

But of course we say without knowing the inputs, without knowing the underlying material the court can't afford it much weight. But in an overall sense and looking at it from a serious question to be tried perspective these kinds of factual disputes will be matters for the trial. It is clear that there is a real question to be answered about the precise impact of the fires on particular threatened species at issue in these proceedings and on their habitat. We rely on the already published information from the State and Commonwealth governmental responses in support of that proposition.

It's also, we say, the kind of information that the governmental responses are likely to be building upon and finessing over time as their work continues. The governmental responses will be building upon multiple sources of knowledge in contrast to what we see in this affidavit. We know at the Federal level, for example, expert panels are being convened. That will provide, we hope, the very best information available to understand the impacts and be able to make the most informed decisions going forward. That is a process that will take time.

It is unreasonable to have expected Ms Jiang of course to have that kind of data available to her. It doesn't exist. So no-one can say, Ms Jiang can't say, what the impacts are. It is not yet known. I will make that good by reference, your Honour, to some of the correspondence the defendant has put in evidence.

It is also significant, we say, that the impacts even identified by Ms Jiang - there's no evidence that VicForests has even taken into account those impacts in the planning of coupes containing such species the subject of this application.

That brings me then to the correspondence with the chief conservation regulator, which is the correspondence I have been referring to a little bit, your Honour. The Paul and the Jiang affidavits that I've just been working through were filed last week. Yesterday we received an affidavit from Mr Prowse, one of the solicitors for the defendant, exhibiting correspondence between VicForests and the chief conservation regulator. That correspondence contains information we say is

- 1 relevant to the serious question to be tried analysis.
- 2 So if I can take your Honour to that. This is in
- 3 the affidavit of Mr Prowse.
- 4 HER HONOUR: Yes.
- 5 MS FOLEY: And I'll take your Honour first to the exhibit
- 6 ACSP-4.
- 7 HER HONOUR: Is this the affidavit dated 17 September?
- 8 MS FOLEY: February, yes.
- 9 HER HONOUR: February, sorry.
- 10 MS FOLEY: Yes, your Honour. I believe there's only one
- affidavit from Mr Prowse. Your Honour, the letter the
- bundle is not numbered, but it is about four pages from
- 13 the back, if that helps.
- 14 HER HONOUR: Exhibit 4?
- 15 MS FOLEY: Yes.
- 16 HER HONOUR: I've got that. Thanks.
- 17 MS FOLEY: Your Honour, this is a letter dated 6 February 2020
- 18 from VicForests to the Chief Conservation Regulator.
- 19 Your Honour will see that.
- 20 HER HONOUR: Yes.
- 21 MS FOLEY: If we can pass over the first few paragraphs and
- take your Honour to the paragraph starting, 'Following the
- current significant bushfires' it says 'VicForests
- 24 will' and I emphasise that word 'undertake a review of
- its assessed high conservation values as outlined in our
- forest management plan which will include all current
- threatened species and any species that may become
- threatened.'
- It then says, 'To assist with this process we are
- 30 seeking access to the following information.' It seeks a
- 31 range of information. So this shows two things. First,

- that review will be undertaken. It hasn't yet occurred.
- 2 It doesn't appear of course from the Paul or Jiang
- 3 affidavits that anything has occurred, and that's then
- 4 made clear in this letter. It will occur.
- 5 Secondly, it evidences a recognition we say that
- 6 the impact of the fires does need to be taken into account
- and, more than that, that further information is required
- 8 to undertake the review. So this is an acknowledgment,
- 9 and this letter, your Honour, is from the chief executive
- 10 officer of VicForests she has put in an affidavit
- herself, and I will go to that in a minute recognising
- the need for a review and recognising the need for
- information, which raises the question: why is VicForests
- logging in the meantime? This has not been addressed in
- 15 the evidence.
- 16 Neither the CEO nor Mr Paul nor the head of
- 17 biodiversity who we don't hear from at all has seen fit to
- 18 explain to the court why VicForests considers it
- appropriate, given its legal obligations, to continue
- logging in the meantime having recognised the need for
- 21 this review.
- 22 If I can take your Honour to the next letter,
- 23 please. This is the response from the Chief Conservation
- 24 Regulator. It is ACSP-5, the next exhibit.
- 25 HER HONOUR: Yes.
- 26 MS FOLEY: This letter, which seems to have been dated
- 27 14 February at the bottom of the letter by hand, there are
- a few important features of this that we seek to
- emphasise, your Honour.
- The first is there's a discussion in the first
- 31 part of the affidavit, I'm looking under 'Biodiversity

information', as to the importance of the data gathered in their consideration of likely impacts, and of course we embrace that.

It then says, 'As you are aware, information in relation to the fire impacts will continue to evolve as fire impacted areas become safe to enter and as further studies and assessments of species and vegetation communities are undertaken.' We say that assists the plaintiff. It shows the current state of information, the current state of knowledge is incomplete.

We can also see from this letter that some information was provided to VicForests on 14 February. That's in the next paragraph. It says, 'I understand that as at 14 February biodiversity division has sent Mr Paul the list of key biodiversity datasets.' So as recently as 14 February information has been provided to VicForests. We of course can expect that that's going to be a process that will continue, and that is made clear in this letter which talks about in a number of places the evolving knowledge and information that will be provided.

So we say that the response from the regulator supports the plaintiff's case. The current state of information is not yet complete, more information is coming to hand, more research is being done, and that research will and needs to inform VicForests' actions going forward.

VicForests, as your Honour will have seen from the submissions that were filed, relies upon the part of this letter - and it's on page 2, your Honour - in relation to the current timber harvesting that's ongoing. If your Honour can see the third full paragraph on that

- page starting, 'Based on current intensity of harvesting'.
- 2 HER HONOUR: Yes.
- 3 MS FOLEY: She says, 'I do not expect that in the short-term
- 4 there will be the potential for serious or irreversible
- 5 damage from timber harvesting activities in areas and FMAs
- 6 not listed above. This is based on an expectation that
- 7 existing prescriptions outlined in the code and policy
- 8 commitments to modified harvesting techniques are complied
- 9 with. It is also based on the expectation that the
- intensity of harvesting in these areas will not increase
- in the short-term.' VicForests seizes upon that, although
- 12 acknowledging that this one person's opinion of course is
- 13 not determinative.

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But we emphasise the next sentence, 'I note the
state of knowledge on biodiversity conservation is

continuously evolving and my position may change in
relation to appropriate management activities as further

18 information is available.'

Now, this is a person with a particular role within government who has written this letter. Our point of course is much broader but seizes upon the same concept, which is while information is still being gathered, while VicForests is to commence a review and is seeking information relevant to that, let alone the governmental reviews that are being undertaken, why has VicForests decided not to wait? It has not been answered in the evidence.

So to summarise in relation to VicForests'
evidence on a serious question to be tried we say that
when one stands back and looks at this evidence it in fact
supports our case. It supports the plaintiff's core

claim, which is that VicForests has not taken into account the impact of the bushfires in its timber harvesting planning and operations. We do not see in the operations that are being conducted absent the undertakings and interim relief that's been granted by this court taken into account the research and advice that's already emerged from the State and Commonwealth responses, each of which state the populations of fire affected species outside the burnt areas are of increased importance and recovery and mitigation will increasingly include options beyond the fire areas because the fires are unprecedented.

Your Honour, I believe I gave last time the references to those statements which turns to we need to look to these unburnt areas, we need to look to these sanctuaries. But I will just identify the pinpoint references again. DJ-15, which is the State preliminary Victorian plan, at page 1219, refers to the fact that mitigation will increasingly include options beyond the fire areas; page 1245 describes in the identification of immediate emergency response action as a key action 'protect and manage key unburnt areas and populations'; and at page 1247 another reference in the table 13 to the protection and management of key populations of species outside the current fire extent, and it specifically identifies arboreal mammals. The greater glider is an arboreal mammal.

The Commonwealth level similarly, and we say unsurprisingly, identifies protection of unburnt areas described in that document as refuge areas as important. The reference there is DJ-111, at page 50 of the bundle. It talks about protecting unburnt areas within or adjacent

to recently burnt ground that provide refuge, as well as unburnt areas that are not adjacent to burnt areas.

There's also in DJ-116, page 87, a reference to the objective of identifying and appropriately managing refuge areas, those parts of the landscape that escaped the fire.

So we say, your Honour, based on that evidence that VicForests' own material establishes non-compliance with section 2.2.2.2 and 2.2.2.3. We specifically rely on the letter from the CEO, Ms Dawson, which amounts to an admission of the need for a review and the need for more information to be taken into account.

So with that, your Honour, can I turn then to the balance of convenience. I will be shorter in relation to this, your Honour. I addressed your Honour last time in relation to the factors that we say weigh strongly in the plaintiff's favour at this stage of the analysis.

In short, we say if the injunction is not granted and VicForests is permitted to harvest timber in the coupes the subject of the application irreparable harm will be done to the species in the coupes. But beyond these individual coupes and beyond the animals that live in those coupes, because these species are already listed as threatened - and your Honour has seen the references as to what 'threatened' means; it is on the path to extinction - these species have been impacted by the bushfires, we say there is a real risk of irreparable harm to the overall population of the species.

Since the last hearing VicForests has filed affidavit material relevant to the question of balance of convenience and I will address that. The evidence filed

- by VicForests is directed to establishing the financial loss that it says it will suffer and has suffered as a result of the injunction sought over the 15 coupes that are particularised in the statement of claim.
- The Creek affidavit is the affidavit of relevance
 here, and it describes the impact in two ways: immediate
 impact and longer term impact. Can I take your Honour to
 that affidavit, please.
- 9 HER HONOUR: Yes.
- 10 MS FOLEY: Thank you, your Honour. Looking first to the 11 immediate impact, your Honour, in paragraph 68 of the affidavit Mr Creek deposes that VicForests' financial 12 13 loss is currently known to be \$76,154, and he says could reach \$119,154. These sums principally consist of amounts 14 paid to contractors who are stood down and sums paid to 15 contractors in respect of the cost of moving equipment 16 17 from one coupe to the other.
- 18 Looking next to what is described as the longer term impact, I need to take your Honour to an earlier part 19 of the affidavit. This is paragraph 28 where Mr Creek 20 21 deposes to VicForests' customer contracts to supply 22 timber. At 51 he deposes that VicForests is projecting a 23 shortfall in its ability to meet its contractual 24 obligations for the 2020 to 2021 supply year principally due to the bushfire impact. This estimate is projected at 25 26 120,000 cubic metres, and it is made clear by Mr Creek 27 that it is an estimate only, it's a projection, and that's at 52. 28
- He then deposes that the 15 coupes the subject of the proceeding represent 67,000 cubic metres in terms of volume and - this is the critical part at 61 - he says on

- 1 that basis a loss of the ability to harvest in these
- 2 coupes represents a critical addition to the shortfall.
- 3 So we already are going to have a shortfall, is the
- 4 evidence, but this will add to the shortfall and increase
- 5 it.
- At 68 Mr Creek says he can't quantify the risk.
- 7 In other words, he says a figure can't these are my
- 8 words, a figure can't be put on it. What he does say is
- 9 it is material and real. So that is the evidence as to
- 10 the longer term impact.
- I gave your Honour the wrong reference there.
- 12 The material and real reference is 73. My apologies.
- 13 HER HONOUR: 73, yes.
- 14 MS FOLEY: The plaintiff makes the following submissions in
- relation to the longer term impact evidence. I should say
- before I get to that we don't take issue with the figures
- for the short-term impact. The immediate impact, we don't
- 18 take any issue with that.
- The longer term impact we do have some
- submissions to make in that regard. Firstly, we say any
- loss of course is premised on the notion of a fixed
- 22 contractual obligation to supply a certain amount of
- 23 timber. Mr Creek does not exhibit an example of one of
- 24 these customer contracts. We know from public statements
- 25 made by VicForests in other contexts that VicForests can
- and does rely on force majeure provisions in its
- 27 contractual arrangements.
- 28 We have put into evidence in the third Jacobs
- affidavit at exhibit DJ-118 a press release published by
- VicForests on 7 February of this year that refers to
- 31 reliance on force majeure 'because fires have meant timber

supply cannot be guaranteed in the foreseeable future from East Gippsland and that force majeure is a legal and administrative step that VicForests is obliged to take if it knows that circumstances will prevent it meeting contractual obligations.'

Yet Mr Creek's evidence is completely silent about force majeure, its ability to be invoked here or otherwise, and of course, your Honour, we say one would expect in circumstances where a shortfall is going to be caused by matters outside of VicForests' control that VicForests would have an ability in its contracts to alter its obligations. But we have not been given evidence in relation to that or, critically, an example of the contracts that we could review ourselves.

So we say that the court should put little weight on the evidence about risks to VicForests of the shortfall in circumstances where VicForests has chosen not to provide an example of the contract or a complete picture in relation to the options open to it to alter its contractual obligations in relation to supply.

Secondly, and Mr Creek's affidavit makes this good, the shortfall is an estimate only and it might So at 52, for example, Mr Creek says that VicForests may ultimately be able to supply timber from fire affected areas. If this occurs, the magnitude of the risk created by any injunction would change.

We also say, your Honour, thirdly, that at paragraph 69 Mr Creek makes clear that the longer term impact evidence is given on the basis of an injunction being in place over a 24-month period. We say that that assumption doesn't take into account that in that 24-month

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period governmental responses may well lead to reviews and alterations to the protections in place that will mean VicForests may not be able to log in some or all of these coupes in any event. That would of course mean that the increased shortfall would be due to government action rather than the injunctions.

Why does that matter? At paragraph 55 Mr Creek deposes that where VicForests has lost income as a result of the government's Leadbeater possum recovery program it has received financial compensation from the government, and that is substantial. If we can turn to that evidence, 57 and 58, we see in the 2018 financial year the grant was over \$5.5 million. In 2019 the value had risen to about \$11 million. This is in relation to the Leadbeater possum recovery program. Those are significant sums. We say that what isn't found in this affidavit, and we don't think he could reasonably say it, is that any losses sustained by VicForests as a result of changes to protections in relation to threatened species arising from the fires wouldn't also lead to compensation from the government in relation to foregone income.

So to summarise our position on the figures and the evidence in relation to the financial impact we say while VicForests has put forward a clear evidentiary basis for its short-term loss, and that's in the order of between 76,000 to \$120,000, the most that can be said in relation to the longer term impact is there may be some longer term impact. But there is not before the court a sufficient evidentiary basis to make any finding about what that impact might be in terms of dollar figures or even what the chances are of it occurring.

1 I want to summarise the position on the balance 2 of convenience, and before I do that I should briefly address the affidavit of Ms Dawson, who is the CEO of 3 4 VicForests. Does your Honour have that affidavit? 5 HER HONOUR: What date is it? Is it in the convenient - - -MS FOLEY: Yes, 12 February. 6 7 HER HONOUR: Yes. MS FOLEY: Thank you, your Honour. In relation to the 8 9 financial impact of the injunction Ms Dawson's affidavit 10 relies entirely on the evidence given by Mr Creek. say in that sense it doesn't add much to the analysis, 11 therefore the focus should be on the detailed evidence 12 13 given by Mr Creek. But we do wish to refer your Honour to a couple of the paragraphs which we say need to be read 14 quite carefully. 15 16 Paragraph 23, it says, 'Based on the material contained in Mr Creek's affidavit, I am satisfied that 17 18 assuming VicForests is restrained from harvesting in the 19

coupes the subject of the statement of claim in this proceeding for a period of up to two years VicForests will likely be unable to meet its contracted supply commitments for the 2020-21 supply year.'

Now, it might be read as suggesting that it's the injunction that would lead to that result. But of course that's not right. On Mr Creek's evidence it might contribute to a shortfall, but the projected shortfall is much larger than the volume of timber that might be tied up by the injunction.

If one looks at paragraph 28 of this affidavit that does seem to be accepted by Ms Dawson because she uses the formulation 'materially increase the risk' but we

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- 1 do want to make that clear because paragraph 23 could be
- 2 read more broadly.
- HER HONOUR: I would like to think that any final injunction 3
- 4 application would be completed before two years.
- 5 MS FOLEY: Yes, we would like to think so too, your Honour.
- It's a long estimate, but I understand the basis upon 6
- 7 which it's been put and experience in other cases.
- HER HONOUR: Yes. 8
- MS FOLEY: Ms Dawson at 27 also refers to the restrictions on 9
- 10 logging caused by increased Leadbeater possum detections.
- Of course we refer to Mr Creek's evidence, which is not 11
- referred to here, which is that VicForests receives 12
- 13 significant compensation for those restrictions. I don't
- 14 need to deal with that affidavit in any more detail,
- 15 your Honour.

I would like to summarise then our position on 16

17 balance of convenience. We say this. We say the balance

18 of convenience strongly favours the grant of injunctive

relief. We say we have not sought injunctive relief in a 19

broad brush fashion. We have sought it in relation to 15 20

21 coupes where logs is active or imminent and where there is

evidence of a threatened species in the coupe. 22

> Given the status of these species as threatened and given the significant impact of the bushfires on threatened species, we say the risk to the species if logging is allowed to go ahead is serious and irreparable, and that is so whether one is looking at the animals in those coupes right now but also if one is looking more broadly to the populations as a whole which of course is critical with threatened species that are on the path to

extinction. It goes without saying, your Honour, but

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1 I will say it anyway. Once these species are extinct there is no going back. They will be lost forever. 2

> Against that what we have from VicForests is evidence of financial loss in the short-term of \$70,000 to \$120,000. We don't say that that's not significant money. It is real money. It is not millions of dollars, though. Although there may be longer term impact, it is not possible to quantify it at the present time on VicForests' own admission.

> Moreover, we say that if we lose ultimately in the trial and VicForests is able to log in these coupes, the resource will be available to VicForests at that later stage. So it is not a resource that is lost forever to VicForests, unless of course we win. For VicForests, if we lose at the trial, that resource will become a bonus for the following supply year.

So at the end of the day we say when one compares the character, the nature of the loss that will be sustained if logging is permitted to recommence compared to the VicForests' financial loss the balance is strongly in the plaintiff's favour. I referred your Honour last time, and I will refer again, just to the references in Environment East Gippsland v VicForests [2009] VSC 386 at paragraphs 98 to 106. Those are my submissions, your Honour, unless you have questions.

26 HER HONOUR: No, thank you. Mr Waller.

27 MR WALLER: If your Honour pleases. Your Honour, VicForests' position is that if your Honour should not grant the 28 interlocutory injunction that's sought on the basis that 29 the plaintiff has not met the prima facie case test, 30 sometimes referred to as the serious question test, as 31

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that test has been construed in the authorities and factoring in the lack of strength of the plaintiff's case, the balance of convenience favours the refusal of the injunction.

It must be remembered that the serious question to be tried or prima facie case must be viewed in the context of the relief sought in the principal proceeding, as my learned friend said, by reference to the statement The statement of claim sets out clearly the relief that is sought in the prayer for relief. It is clear from the prayer for relief, in particular paragraph (d), that what is sought is a final injunction to restrain VicForests from carrying out timber harvesting operations in any coupe known to VicForests or the department to contain or likely to contain a fire affected threatened species or the habitat of such species unless and until seven matters occur.

My learned friend perhaps somewhat candidly in her final submission just then said that if VicForests ultimately succeeds in the principal proceeding then the resource that would be otherwise tied up would be then available to it, but that if they win then it would forever not be available. Thereby my learned friend has revealed that, although expressed as an 'unless and until' situation, what is really being sought is effectively a moratorium on timber harvesting not just in the 15 coupes that are the subject of this application, your Honour, but in any coupe known to VicForests or the department that contain or likely to contain fire affected species or habitat of such species.

We say that when your Honour sees that that is

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the relief that is ultimately sought that an injunction should not go in aid of that relief. If we can establish, your Honour, that that relief would never be granted by a court in Victoria then your Honour should not grant an injunction on an interlocutory basis restraining

VicForests from conducting timber harvesting while we wait for that proceeding to be prepared, heard, determined and possibly appeals to take place thereafter.

Although your Honour expresses some concern or surprise that 24 months seems a long time, experience shows in the cases that have gone before that a period of 24 months is not unusual and in fact is a fair estimate of the time that would be taken for the court to hear the matter, determine the matter and for any appeal potentially to be heard as well.

So in the My Environment litigation, for instance, where there were injunctions or undertakings given, the matter ran for about two years during which time VicForests could not have any access to the coupes in question, notwithstanding that ultimately it was vindicated both by Justice Osborn and by the Court of Appeal.

So, your Honour, we would say that the court should look closely at the issue of serious question and prima facie case because the injunctive relief that it might grant will have far-reaching effects.

But, more to the point, the question of serious question or prima facie does not involve any discretion on the part of the court as opposed to the issue of balance of convenience, which is classically a discretionary exercise.

The serious question or prima facie limb of the test involves the application of legal principle.

Your Honour may have noted that reference to legal principle by my learned friend was almost non-existent.

Reference was made instead to the various facts that are marshalled in aid of an argument that a serious question exists.

But we say when your Honour has regard to, first of all, the legal framework in which the obligation arises and, secondly, the question that has been framed for ultimate decision by our learned friends it's clear that that first limb of the interlocutory injunction test has simply not been met.

Your Honour, my learned friend took your Honour to the legal framework by which it is said that the timber harvesting to be conducted by VicForests will be unlawful. We don't dispute that the code does give rise to legally enforceable obligations. But, your Honour, the code, a subordinate instrument given effect by legislation, is part of a legislative scheme which plainly seeks to balance potentially competing interests or purposes: the maintenance of native fauna and flora on the one hand and the ecologically sustainable long-term timber production capacity of forests on the other.

It has been acknowledged repeatedly in this court and indeed by the Court of Appeal in My Environment that the statutory scheme regulating timber harvesting in Victoria under which the code is made and under which it is enforceable against VicForests has multiple purposes and that the regulatory scheme and the instruments made pursuant to it itself is an occasion on which a compromise

has been adopted between those potentially competing purposes or interests.

The fact that those statutory instruments are directed at the fulfillment of multiple purposes needs to be borne in mind. The fact that this scheme seeks to achieve multiple purposes, your Honour, is apparent in the code itself. But it is also plainly apparent in the legislation, as I say, that gives the code a legislative effect.

So, for instance, your Honour, the Conservation,
Forests and Lands Act of 1987 sets out in paragraph 4 the
objects of the Act; that is to say, 'The object of this
Act is to set up a legislative framework to enable the
Minister to be an effective conserver of the State's
lands, waters, flora and fauna', that's (a); and (b) 'to
make provision for the productive, educational and
recreational use of the State's lands, waters, flora and
fauna in ways which are environmentally sound, socially
just and economically efficient.'

The power to make a code of practice is given under that Act. Part 5 of that Act refers to codes of practice, and such codes are prescribed as legislative instruments having enforceable effect by reason of schedule 2 of Subordinate Legislation (Legislative Instruments) Regulations of 2011. Compliance with a code of practice such as the code in question is not required unless the code is incorporated in or adopted by either a relevant law or a condition specified in an authority given under a relevant law. That's set out in section 39 of the Conservation, Forests and Lands Act.

Another important piece of legislation,

your Honour, is the Sustainable Forests (Timber) Act of 2004. The purposes of that Act are set out in section 1 and are described in these terms. It is important to note, your Honour, that paragraphs 1(ab), (ac), (ad) and (ae), those additional purposes were added to the Act in 2013 and 2014 after the decisions in the Brown Mountain case, that's Environment East Gippsland v VicForests, and the My Environment case, that's My Environment and VicForests.

Those purposes provide that 'the main purposes of this Act are (a)' - and this was always there - 'to provide a framework for sustainable forest management and sustainable timber harvesting in State forests.' Then (ab), one of the new provisions, 'To provide for the granting of long-term access to timber resources in State forests'; (ac), again a new provision, 'To foster investment in and returns from timber resources in State forests'; (ad), again another new provision, 'To establish and provide for the enforcement of timber harvesting safety zones to reduce risks to public safety and disruption of timber harvesting operations'; and (ae), 'To deter activities that create risk to public safety and timber harvesting safety zones and that cause disruption to timber harvesting operations.'

So your Honour can see from the added provisions the purposes that are now sought to be carried forward by this Act. Section 5 of this Act sets out what are described as principles of ecologically sustainable development which are intended to guide sustainable forest management. Those principles include, your Honour, a statement that, 'The following matters' - this is in

subsection (4) of section 5 - 'are to be considered as guiding principles of ecologically sustainable development.' There set out sub (a), 'That decision-making processes should effectively integrate both long-term and short-term economic, environmental, social and equity considerations.'

So within that very subparagraph one sees the potentially competing matters or the different matters that are to be balanced in any decision-making processes that are undertaken, not just environmental matters, your Honour. My learned friend perhaps unremarkably, given the case that she prosecutes, speaks only of conservation matters and sees the operation of the precautionary principle and other sections of the code on which she relies as solely going to conservation matters.

But, your Honour, we would encourage your Honour to see that this scheme is more nuanced than that and it does involve necessarily an integration of a number of matters, including relevantly economic matters, environmental matters, social matters and equity considerations. It has to be borne in mind that - your Honour, if this is not in the evidence, your Honour would know and can take judicial notice of the fact that the timber industry is not just about dollars for VicForests, it's about jobs, it's about jobs for harvesters and haulers, it's about jobs for those who receive the timber products and it's about the social and communal infrastructure that is built around places like Orbost where timber harvesting has been and continues to be a critical part of their life.

Your Honour, we say that in bringing the court's

attention to this matter the court should have regard to these other matters, not just we say the conservation matters that have been put under the spotlight in my learned friend's submissions.

The next paragraph that I take your Honour's attention to in the legislation is section 5(4)(b) which is a statutory statement, as it were, of the precautionary principle.

The next matter I would take your Honour's attention to is subsection (d). One of the guiding principles is the need to develop a strong, growing and diversified economy which can enhance the capacity for environment protection and, sub (e), the need to maintain and enhance international competitiveness in an environmentally sound manner. So again your Honour sees within that subsection itself the need to strike the balance between the competing matters.

As I say, the Court of Appeal made a number of important statements in its judgment, which is at [2013] 42 VR 456, about the potentially conflicting economic, environmental, social and equity considerations that all need to be weighed up in the context of a decision-making process aimed at ecologically sustainable development.

In that Act, your Honour, Part 6 deals with the management of timber harvesting and, pursuant to section 46 within that part, VicForests and any person undertaking timber harvesting in the State must comply with any relevant code of practice relating to timber harvesting. So your Honour sees again the enforceability of the code is underpinned by section 46 of the Sustainable Forests (Timber) Act of 2004.

The code itself, your Honour, which contains the provisions on which our learned friends' case is built is in evidence as an exhibit to Ms Jacobs' first affidavit. It's exhibit DJ-6. Your Honour will see there is an introductory foreword by the then Minister for Environment and Climate Change who makes it clear in that foreword at page 5 of the code that, 'The code itself is aimed at striking a balance between conserving biodiversity to sustain our natural assets and meeting the needs of industry' and goes on to say 'the native forests and plantation timber industry in Victoria employs over 25,000 people and generates more than \$400 million annually in log production.'

The purposes of the code are then spelt out more clearly in section 1.2.2, and it's clear from that part or that section at page 22 of the code that the purpose of the code is to provide direction to timber harvesting managers, harvesting entities and operators to deliver sound environmental performance when planning for and conducting commercial timber harvesting operations in a way that achieves four aims.

The first is to permit an economically viable, internationally competitive, sustainable timber industry; secondly, is compatible with the conservation of the wide range of environmental, social and cultural values associated with forests; thirdly, provides for the ecologically sustainable management of native forests proposed for cyclical timber harvesting operations; and, finally, in a way that enhances public confidence in the management of timber production in Victoria's forests and plantations.

It is true that within the code there is a differentiation between what are described as code principles, operational goals and mandatory actions. We accept that clauses 2.2.2.2 and 2.2.2.3 are mandatory actions. A mandatory action is described in the code in section 1.2.8 as an action to be conducted in order to achieve an operational goal.

Pausing there, an operational goal is the desired outcome for each specific area of timber harvesting operations to meet a code principle. A code principle is a broad outcome that expresses the intent of the code for each aspect of sustainable forest management. So again we say when one finally focuses in on the two clauses of the code upon which this case relies one sees that they don't appear in a vacuum but they are informed by the operational goals and code principles within the code itself and that the code itself is the product of a legislative framework that seeks to take into account a number of potentially competing matters.

Having said that, your Honour, we say that what the plaintiff is seeking in this case to do is to ask the court at an interlocutory stage to accept that it will potentially succeed in a case at trial that will extend the operation of the precautionary principle in a manner that is frankly unprecedented. My learned friend at the outset of her submissions today said that she did not resile from anything that was said on the last occasion, and on the last occasion as reflected in your Honour's judgment on 28 or 29 January at paragraph 24 your Honour accepted that the plaintiff's case was seeking to extend the operation of the precautionary principle in an

unprecedented way or words to that effect.

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We say that there is no basis in law for the precautionary principle to be given that unprecedented extensive operation. In fact the case that has been spelt out before you today by my learned friend flies in the face, we say, of case law in this State which we would say is binding on this court. In particular I refer to the matter in My Environment v VicForests where as part of that case, as his Honour Justice Osborn carefully explained in his judgment, the plaintiff sought to restrain VicForests from conducting timber harvesting operations after the devastating 2009 bushfires on the basis that the expert evidence that the plaintiff relied upon from a Professor Lindenmayer established that 43 per cent of the habitat of the Leadbeater possum within the Victorian reserve system had been damaged by the 2009 fires and that there was a strong case therefore accepted by the court based on that evidence for an overall strategic review of the current reserve and exclusion zone system as a result of the 2009 fires. Professor Lindenmayer's evidence was that the 2009 fires had had a massive negative impact on Leadbeater possum.

These matters are dealt with by his Honour

Justice Osborn in his decision, which was upheld by the

Court of Appeal and indeed no ground of appeal related to
this part of his judgment. His Honour's decision is at

[2012] VSC 91. His Honour deals with this argument at
paragraph 298 onward.

His Honour notes - and having regard to the fact that in that case there was a coupe called Gun Barrel where VicForests intended to conduct variable retention

harvesting of a kind, although we would say not as sophisticated as the variable retention harvesting that VicForests currently conducts and proposes to conduct in these coupes the subject of this application.

His Honour said in that case at 295, 'It is not possible to conclude that the variable retention harvesting of Gun Barrel is likely to cause loss of habitat which would materially affect the overall provision of areas which provide habitat and potential habitat for the LBP. The FMP balances objectives relating to ecologically sustainable development and provides an overall scheme of reserves and zones. It adopts a precautionary approach in principle and seeks to implement that approach through a discrete system of controls. VicForests emphasises, the LBP reserve system was finalised in 2008, including areas immediately adjacent to the Gun Barrel coupe boundary. The reserve system reflects the Central Highlands Regional Forests Agreement reached between the Commonwealth and State governments. The reserves immediately in the vicinity of the Gun Barrel coupe were not affected by the 2009 fires.'

Pausing there, one sees parallels with our case.

First, as Ms Dawson in her affidavit explains, much of the forest areas of Victoria are protected by permanent reserves and only a very small fraction of forest area is actually available for timber harvesting at all.

So in paragraph 15 of her affidavit Ms Dawson notes that at a landscape level Victoria has approximately 7.12 million hectares of native forest on public land and of that approximately 4.7 million hectares is protected within dedicated and informal reserves; 4.7 million out of

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- 1 7.1 million.
- 2 She goes on to say that in a typical year
- 3 VicForests harvests between 2,500 and 3,000 hectares
- 4 equating to 1.7 per cent of the area that's allocated to
- 5 it or 0.04 per cent of the total forest estate, which
- 6 equates to four trees out of every 10,000.
- 7 She also provides at paragraph 17 of her
- 8 affidavit some pie charts showing how much is harvested,
- 9 noting the national parks and reserves that can never be
- 10 harvested comprising 56 per cent of the forest, an
- allocation of State forest through which an allocation
- order may permit, subject to conditions, VicForests to
- harvest of some 26 per cent and unallocated State forest
- where harvesting might be permitted by the regulator or
- the minister of 18 per cent. But within the allocated
- State forest, that is the area that is permitted under the
- 17 allocation order for harvesting subject to the
- 18 prescriptions being met, the amount that is annually
- harvested by VicForests is effectively less than two trees
- in every 1,000. That's the 0.17 per cent I referred to.
- 21 It is also worth - -
- 22 HER HONOUR: I'm not sure I understand those figures. Harvest
- 23 2,500 to 3,000 hectares.
- 24 MR WALLER: Yes.
- 25 HER HONOUR: Which is 0.17 per cent of the area allocated.
- 26 MR WALLER: Yes.
- 27 HER HONOUR: Are we looking at the or 0.04 of the total
- forest estate. So is that looking at if you look at the
- pie chart, that's the whole circle.
- 30 MR WALLER: Yes. So if your Honour is on page 4 of the
- 31 affidavit the 0.17 per cent is the percentage of the blue

- area that's in the pie chart above and the 0.04 per cent
 would be the percentage of the pie chart above, which
 would be so small a segment that it wouldn't be probably
 visible to the naked eye. The blue area in the pie chart
 below is extracting the 26 per cent, which is part of the
 allocated State forest, and saying that within that in a
 given year VicForests harvest less than two trees in every
- It has to be recalled that this reserve system

 itself, as Justice Osborn says in his judgment, is the

 result of the balancing that is undertaken and which is

 reflected in the legislative scheme. His Honour says at

 paragraph 295 - -
- HER HONOUR: I think what I'm asking is when she says it's
 equivalent to four trees in 10,000 does that mean out of
 the area of 26 per cent or out of the whole of the forest
 area, 100 per cent.
- 18 MR WALLER: The latter, your Honour. Out of the 100 per cent.
- 19 If we look only at the - -

1,000.

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- 20 HER HONOUR: Yes, so that's why - -
- 21 MR WALLER: It's four trees out of the whole, and 17 trees out 22 of the blue segment. What his Honour says and we would 23 say is equally relevant today is that the reserve system 24 itself reflects this desire to give effect to the various competing needs to be satisfied by the forest generally, 25 26 and obviously by reserving absolutely some 56 per cent of 27 the overall forest estate in which of course no harvesting could ever take place one sees that there is ample 28 29 protection built into that reserve system. Of course within the blue section VicForests is constrained and must 30 comply with all of the prescriptions that are set out in 31

- 1 the code, the management prescriptions and standards that
- 2 are set out pursuant to those subordinate instruments.
- 3 So VicForests by no means has open slather in the
- 4 blue section, and that is why in a given year so little of
- 5 the blue section is actually harvested by VicForests. But
- 6 what this application seeks to do, of course, is to deny
- 7 VicForests the right to even harvest that.
- 8 HER HONOUR: This is the native forest on public land that we
- 9 are looking at.
- 10 MR WALLER: Yes.
- 11 HER HONOUR: What percentage is that of the whole of Victoria,
- for example? The figures are within the - -
- 13 MR WALLER: I think, your Honour, there might be some maps
- 14 attached to - -
- 15 HER HONOUR: I think did I see a map which showed Victoria and
- the area.
- 17 MR WALLER: Attached to, for instance, Ms Dawson's affidavit as
- 18 exhibit 2 is a map of zoning within eastern Victoria,
- bearing in mind this is where the forest estate is
- 20 principally located. One sees on that map by reference to
- 21 the shaded areas, the pink shaded area is the parks and
- reserves. That's the area that's absolutely protected.
- 23 HER HONOUR: Yes, that's the Wilson's Prom and areas like that.
- 24 MR WALLER: Yes. They are very large tracts. In the forest
- 25 management plan, which is exhibit MD-1 to Ms Dawson's
- 26 affidavit, that is a map of the whole of Victoria.
- 27 HER HONOUR: Yes.
- 28 MR WALLER: Your Honour can there see relative to the State of
- 29 Victoria as a whole the area that is regarded and
- 30 effectively protected as a park and reserve in the light
- 31 green shaded area. The area that is subject to an

- 1 allocation order is in dark green. But even within the
- dark green area, as Ms Dawson states, it is only a very
- 3 small fraction that is ultimately harvested in a given
- 4 year.
- 5 HER HONOUR: Yes, that's what I saw. Yes.
- 6 MR WALLER: What Justice Osborn had to decide in that case was
- 7 whether to accept an argument of the plaintiff, My
- 8 Environment, relying on the evidence of Professor
- 9 Lindenmayer, that because 43 per cent of the habitat of
- 10 the Leadbeater possum within the reserve system had been
- damaged by the 2009 fires there should be effectively a
- moratorium on any harvesting until such time as a review
- had been conducted which might provide additional
- 14 protection in light of those fires for the Leadbeater
- possum.
- 16 His Honour accepted at paragraph 298 that 'there
- is a strong case on the basis of Prof. Lindenmayer's
- 18 evidence for the overall strategic review of the current
- reserve/exclusion zone system as a result of the 2009
- fires.' He accepted the evidence of Professor Lindenmayer
- 21 that the 2009 wildfires had had a massive negative impact
- on the Leadbeater possum.
- 23 He accepted later in paragraph 298 that Professor
- Lindenmayer and others had prepared a scientific paper
- which analysed the effects of the fires on trees with
- 26 hollows and which predicted that there would be a
- 27 substantial proportionate increase in the number of
- collapsed trees that could not be used for nesting or
- denning habitats by arboreal marsupials over the period
- 30 2011 and 2067.
- His Honour, however, notes in paragraph 300,

'Prof. Lindenmayer's view is that it is critical to undertake conservation actions at the individual tree level, tree patch and stand level within coupes, within landscapes and also other large ecological regions. In turn, unburnt forest within areas currently designated for timber production constitute key refugia for LBP and other hollow dependent species. Prof. Lindenmayer's view is that without steps to prevent loss of areas of unburnt forest, and especially areas supporting living HBT, there is a high risk that the LBP may become extinct within the next 20 to 30 years.'

So the scenario painted by the plaintiff in that case we say is very similar, if not identical, with the scenario painted by the plaintiff before you today; namely that, because of fire in other areas where the Leadbeater possum might exist, the areas of unburnt forest currently designated for timber production, they constitute effectively critical habitat or key refugia for the Leadbeater possum and other hollow dependent species and that they therefore must be protected.

His Honour said at 301, 'I accept this opinion on the assumptions stated, but the central dispute in this case is not whether substantial steps should be taken to prevent loss of living HBT, but what steps should be taken in respect of Gun Barrel.' In other words, 'I have to look at the coupe the subject of this proceeding.'

Then his Honour noted in paragraph 302 that there was a letter from the department confirming that the department was undertaking a review of existing management prescriptions for the Leadbeater possum and, 'The proposition that the overall system of reserves and

exclusion zones should be reviewed does not, however, compel the conclusion that the variable retention harvesting of Gun Barrel has the capacity to materially affect the overall adequacy of such a system.'

His Honour says at 303, 'Such review will necessarily involve an evaluation of factors bearing on the sustainable ecological use of the whole of the forest affected by the FMP. Such a review involves policy considerations not readily justiciable before this Court.'

Paragraph 304, 'Prof. Lindenmayer has sought to promote a fundamental change of strategy by way of correspondence with the relevant Minister.' That is then explained as an urgent measure where Professor Lindenmayer wanted all areas of 1939 regrowth to be effectively exempted from logging.

But what his Honour went on to say in 309 is,

'More fundamentally, the resolution of the major forest
planning issues raised by Prof. Lindenmayer's letter
cannot be achieved in this proceeding. First, the
evidence does not permit a conclusion to be reached as to
the appropriateness of the proposal over the whole of the
forest area in question. Secondly, the issue ultimately
involves questions of policy judgment which are not the
province of the Court. The necessary decision raises
questions of sustainable ecological development and net
community benefit which involve discretionary judgements
as to the weight to be given to particular factors and the
resolution of their balance. The discretion to make this
judgement is not vested in this Court.'

His Honour there referring again to the balance of the competing interests: environmental on the one hand,

economy, social on the other. His Honour says in a paragraph of the judgment that was never challenged on appeal that those matters are necessarily matters not for the judiciary but for the executive and guided by the legislature.

We say this proceeding which seeks to extend the operation of the precautionary principle in an unprecedented manner is seeking to revisit the argument that was effectively rejected by Justice Osborn in My Environment, because what my learned friend says is, 'The area that has not been affected by the fires in which you are about to log should be effectively subject to a moratorium on timber harvesting because areas which were affected by the fires have put additional pressure on certain threatened species and on their habitat and that until such time as the review has taken place, the research conducted, the policy developed and implemented and promulgated, until that time VicForests should be absolutely prohibited from engaging in timber harvesting.'

We say, your Honour, that when one has regard to Justice Osborn's decision and some other matters that I will come to your Honour should be satisfied that there is not a sufficiently strong prima facie case which would underpin the first requirement that your Honour must be satisfied of in granting interlocutory injunctive relief.

Pausing there, of course my learned friend puts emphasis on balance of convenience and says, 'If the trees are harvested, they can't be replaced or not replaced soon and only after decades may the forest be regenerated.'

But we would say, your Honour, that that balance of convenience, the discretionary consider, should not

overshadow the critically important task of the court in considering prima facie case and serious question to be tried because in any situation where VicForests is about to harvest a part of the forest that argument would apply. In any situation where VicForests is going in to harvest trees, those trees once harvested are until decades later gone. It can't be the situation that all a plaintiff has to do is call in aid a subordinate instrument expressed in general terms and tie up the harvesting in that coupe or a series of coupes until a trial takes place many months later because the balance of convenience, it is said, so clearly favours retaining the status quo.

Your Honour, if your Honour is satisfied that the strength of the case that's promulgated in the proceeding which relies effectively and seeks effectively to overturn existing law in this State, then we say that would be to ignore the critical requirement that must first be satisfied regarding the grant of an injunction on an interlocutory basis.

The other matter that we rely on, your Honour, is the critical matter that there is no allegation in the pleaded case and we say nor could there be on the state of the evidence that VicForests has not applied existing prescriptions in the code and adhered to all of its policy commitments, nor that it will not do so in the future.

- HER HONOUR: I think the case, as I understand it, is because of the unprecedented nature of the recent fires; that's what's the case is based on.
- 29 MR WALLER: Yes.
- 30 HER HONOUR: And the material that is being relied on by your side does not and it would be hard for it to take into

- 1 account that because it's so recent.
- 2 MR WALLER: Yes. We understand the case as being the plaintiff
- 3 saying, 'We don't say that you are not complying with the
- 4 existing prescriptions. We say the existing prescriptions
- 5 are inadequate in light of the fires and you need to wait
- 6 until new prescriptions are put in place, having regard to
- 7 the impact of the fires and until that time,
- 8 notwithstanding that those prescriptions do not yet exist,
- 9 you must stand down.'.
- 10 HER HONOUR: I think I understand it as, 'You should wait until
- 11 everybody understands the impact of the catastrophic
- fires,' because I think it would be common ground that the
- recent fires probably are the most catastrophic that have
- occurred in recent times. I may be wrong about that.
- 15 MR WALLER: We don't dispute that the fires have had a
- significant impact and a catastrophic impact on the State
- of Victoria, and that that impact has affected various
- aspects of life in the State, obviously flora and fauna to
- 19 some extent, but also affected VicForests and its
- 20 contractors. Your Honour sees in the evidence of
- 21 Ms Dawson the serious impact that the fires have had on
- 22 their capacity to continue with their livelihoods.
- 23 HER HONOUR: Yes.
- 24 MR WALLER: So it's a balancing exercise, your Honour. We also
- 25 say that the letter from the Victorian Chief Conservation
- Regulator is of critical importance when one has regard to
- 27 the fact that the office of the Chief Conservation
- 28 Regulator, newly created in 2019 I think and wholly
- focused on conservation issues, despite what I have said
- 30 about the balance, this particular office of the
- 31 conservation regulator plainly by its name and in the

substance of what it does is an office established by the department early in 2019 following the independent review of timber harvesting regulation and its mission stated in its policy documents, which Mr Prowse exhibits as exhibits 1 to 4 of his affidavit, is to oversee the regulatory functions in conservation and environment in the State of Victoria by doing a number of things, including monitoring compliance with regulatory requirements and taking enforcement action against non-compliance. That's the office of the conservation regulator, and the Chief Conservation Regulator is the person who leads that office.

With that in mind and bearing in mind that part of the role of the office of the conservation regulator is to monitor and regulate VicForests harvesting practices, and that is apparent, your Honour, in the documents exhibited by Mr Prowse as part of exhibit ACSP-2, the compliance and enforcement policy of the Office of Conservation Regulator, states on page 10, 'The OCR monitors compliance with the laws it applies. We do this to identify and address non-compliance and to maintain a credible threat of detecting non-compliance.'

Its role on page 11 is described as to investigate, 'Where the OCR has reason to believe a breach of the law may have occurred we may investigate.' Later on that page at 3.5, 'If a breach of legislation has been determined the OCR will assess whether enforcement action is appropriate.'

In exhibit ACSP-3, which is a document described as a statement of regulatory intent dated June 2019, on page 5 of that document under the heading, 'Timber

harvesting in State forests', the relevant pieces of legislation, some of which I have taken your Honour to, are there set out, including the Sustainable Forests (Timber) Act and the Conservation, Forests and Lands Act, as well as the Flora and Fauna Guarantee Act, noting as a key provision of the Sustainable Forests (Timber) Act that it requires VicForests to comply with the code of practice for timber production of 2014, noting on page 6 that the main regulatory instrument used by the OCR to regulate timber harvesting is the code, noting on the same page that compliance with the code is mandatory and enforceable through the Conservation, Forests and Lands Act, the Forests Act and the Sustainable Forests (Timber) Act of 2004, and noting on page 9 as one of its key roles, being to monitor compliance, that 'we will use a range of tools to monitor compliance with the law, including using community intelligence, spot checks and audits of VicForests in the planning and harvesting cycle.'

On page 10 it is stated, 'The OCR will undertake compliance inspections on coupes that are planned to be harvested or in which harvesting is under way to monitor VicForests' compliance with the regulatory framework.' So this office, newly created whose role is to among other things monitor compliance by VicForests, we would say that a letter from the Chief Conservation Regulator noting that VicForests intends to not harvest in the meantime in the East Gippsland FMA, having regard to the impact of the fires, noting that VicForests was justified in not undertaking commercial harvesting operations in the East Gippsland forest management area until further information reduces the scientific uncertainty of the potential for

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serious or irreversible environmental damage, noting also that in other areas, other FMAs, forest management areas, where there have been significant fire impacts that VicForests should wait until further information is at hand to assess whether there is a potential for serious or irreversible damage and to reduce scientific uncertainty, noting that in respect of those coupes and going on to note that 'based on the current intensity of harvesting I do not expect in the short time that there will be potential for serious or irreversible damage from timber harvesting activities in areas and FMAs not listed above', we say that that is a critically important matter that the court can take into account not because it's a self-serving statement from someone aligned to VicForests but, on the contrary, it's from an independent regulator whose role is to monitor compliance by VicForests with, among other things, the code and in particular the precautionary principle and the other clause whose mandate plainly is solely conservation focused effectively telling VicForests that it is no breach of the precautionary principle to conduct harvesting in the coupes the subject of this proceeding, putting aside two which are fire affected and in respect of which we understand no injunction is sought, that that, your Honour, should give this court comfort that there has been no breach of the precautionary principle, notwithstanding that further information and reviews and assessments have been conducted.

Those reviews and assessments are referred to expressly in the letter and the conservation regulator is saying that it is appropriate that VicForests wait for

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- 1 those reviews as they might apply to other FMAs, in
- 2 particular East Gippsland, but that in respect of FMAs
- 3 that are not fire affected, subject of course to
- 4 VicForests continuing to comply with its prescriptions and
- 5 policy commitments, including its commitment to conduct
- 6 modified harvesting techniques, subject to that, there is
- 7 no breach of the code.
- 8 We would say, your Honour, that that is a matter
- 9 that we say supports the position taken by VicForests both
- in what it proposes to do on the ground but also the
- position it's taken in this application and in continuing
- to oppose this application before your Honour today.
- I don't know when your Honour breaks for lunch, I'm sorry.
- 14 HER HONOUR: I will break for lunch. Is that a convenient
- 15 time?.
- 16 MR WALLER: It is a convenient time, your Honour.
- 17 HER HONOUR: All right. We will reconvene at 2.15. How much
- 18 longer will we go on this two-hour assessment?
- 19 MS FOLEY: I apologise for that, your Honour.
- 20 MR WALLER: We will certainly finish today. With the benefit
- 21 of some - -
- 22 HER HONOUR: You have to finish today because I'm doing
- 23 something else tomorrow.
- 24 MR WALLER: Yes, your Honour. I would have thought I will go
- no more than 45 minutes, I would have thought.
- 26 HER HONOUR: All right. Very well. I will reconvene at 2.15.
- 27 MR WALLER: If your Honour pleases.
- 28 LUNCHEON ADJOURNMENT

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- 1 UPON RESUMING AT 2.17 PM:
- 2 HER HONOUR: Mr Waller.
- 3 MR WALLER: Your Honour, with the agreement of our learned
- friends, we propose to play a short video.
- 5 HER HONOUR: Yes.
- 6 MR WALLER: Which depicts from the air, an aerial view of the
- 7 eastern part of the state, and in particular - -
- 8 HER HONOUR: This is the one in the helicopter?
- 9 MR WALLER: Indeed. That's the one we want to play and I will
- then say something about that.
- 11 HER HONOUR: Yes.
- 12 (A video was played to the court.)
- 13 MR WALLER: Your Honour, I mentioned that this video was made
- available by the department I think on 14 February, last
- 15 Friday.
- 16 HER HONOUR: Yes.
- 17 MR WALLER: And I understand it was taken very shortly before
- 18 that. It is very recent. The second point to note is
- 19 that the areas that were seen on that video were in the
- 20 eastern part of the state, not the forest management areas
- 21 which this particular application before your Honour is
- 22 concerned. That's significant for this reason.
- 23 Your Honour has seen evidence before the court,
- in particular in the letter from the Chief Conservation
- 25 Regulator of 14 February noting that VicForests has
- determined not to undertake any commercial harvesting
- operations in the East Gippsland forest management area
- 28 until further information becomes available; that is to
- say that, notwithstanding large areas within the East
- 30 Gippsland FMA were unscathed or undamaged by the fire,
- 31 VicForests is leaving the entire FMA alone until further

information comes to hand and, likewise, it will in accordance with the direction of the Chief Conservation Regulator, likewise cease harvesting at the moment in other FMAs where there have been significant fire impacts such as the north-east FMA and the Tambo FMA and the north-east corner of the Central Gippsland FMA.

So what's happening in the Central Highlands has to be seen in the context of what is happening in other parts of the state. This, we say, is relevant to what was said by my learned friend about IPAs, that is the immediate or the interim protection areas, immediate protection areas. Because VicForests has publicly committed, as acknowledged by the Chief Conservation Regulator, not to harvest any unburnt trees within the FMAs that have been significantly affected by the fires, for instance in the whole of the East Gippsland FMA, the areas that have been affected are being effectively compensated at least for the moment by those areas where VicForests has publicly acknowledged it will not for the moment continue to harvest.

It's also important to note, your Honour, that the area that we are dealing with in this proceeding in the Central Highlands involves VicForests harvesting an area predominantly of 1939 regrowth. Your Honour might remember in the My Environment case it was Professor Lindenmayer's contention that until further notice all 1939 regrowth ought not be harvested. The fact that there is abundant 1939 regrowth in the Central Highlands demonstrates graphically that forests do recover after fire. Yes, it takes decades, but harvesting does not bring to an end habitat. Forests do regenerate.

1 But, more to the point, when we speak of habitat it has to be noted and it is clearly made clear in 2 Mr Paul's affidavit that no habitat of the threatened 3 4 species in question is being removed because, despite the 5 coupes being harvested in a selective way by variable 6 retention harvesting, the prescriptions in play and the 7 policy commitments given by VicForests ensures that every habitat tree is protected. Where a prescription such as a 8 prescription to protect the glider is triggered then 9 10 VicForests, certainly even beyond its planning, will react in real-time and make sure that those areas are protected. 11 So to suggest as may have been that what 12 13 VicForests proposes to do in these coupes is to effectively clear-fell them so that they look like an area 14 15 perhaps depicted in the burnt areas on that video is 16 certainly not the case. This can be seen graphically, for 17 instance, if we take as an example an exhibit in Mr Paul's 18 affidavit. HER HONOUR: Mr whose? 19 MR WALLER: Mr Paul, Mr Bill Paul's affidavit. 20 21 HER HONOUR: Yes, of the 12th? 22 MR WALLER: This is the affidavit of 12 February. 23 HER HONOUR: Yes. 24 MR WALLER: To put this into context before we do that can 25 I just mention, as Mr Paul does, without necessarily 26 taking your Honour to these paragraphs now that in 27 paragraph 53(c) of his affidavit he notes that there are a large number of coupes that were on the TRP, the timber 28 29 release plan, in the East Gippsland FMA and in the Tambo

FMA and the north-east FMA that are fire affected and the

timber harvesting activities and planning in those coupes

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- are effectively in abeyance until the department's fire impact assessment is complete. So that confirms again what is acknowledged in the conservation regulator's letter that I took your Honour to.
- 5 HER HONOUR: Yes.

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6 MR WALLER: Mr Paul in his affidavit from paragraph 62 on deals 7 in some detail with the various management procedures and planning standards and prescriptions that apply to the 8 threatened species in question in this proceeding. 9 he gets to the section on habitat trees on paragraph 78 of 10 11 his affidavit he sets out there in paragraph 78 to 81 the requirement that in respect of ash and high elevation 12 13 mixed species coupes in the Central Highlands FMAs all ash eucalypts originating before 1900 must be retained. 14 that's the old forest trees. All of them have to be 15 16 retained.

Then in paragraph 79, 'Further, at least 40 habitat trees per 10 hectares must be retained for the length of the rotation in ash forests originating since 1900.' In paragraph 80, 'In respect of mixed species coupes in the Central Highlands FMAs at least 40 habitat trees per 10 hectares must be retained.' In paragraph 81, 'In north-east FMAs the habitat tree requirements are four to five trees per hectare for both ash and mixed species.'

He then at paragraph 86 deals with the significant government policy announcements that came out in November 2019 where the government announced that it was now policy to phase out all timber harvesting in native State forests by 2030 and to implement the immediate protection areas comprising 96,000 hectares as well.

- 1 Similarly - -
- 2 HER HONOUR: Just getting back to 87, what's an initial
- 3 step-down in 2024?
- 4 MR WALLER: That was - -
- 5 HER HONOUR: Is that a starting of the phasing out?
- 6 MR WALLER: Yes, it's a tapering 25 per cent per annum sorry,
- 7 25 per cent over two years for the remaining six years or
- 8 eight years of the cycle.
- 9 HER HONOUR: There's 10 years.
- 10 MR WALLER: No, 24/25 20 per cent, 26/27, 28/29 and then 30.
- So it would be 24/25, 25 per cent. 25/26 another
- 12 25 per cent. So that's 50 per cent. And then by 2030 it
- 13 would come down to zero per cent.
- 14 HER HONOUR: Yes.
- 15 MR WALLER: So that's the tapering or the initial step-down
- that's referred to. He also makes reference to the
- November announcement last year of the immediate end to
- harvesting of old growth; that is to say all ash eucalypts
- originating before 1900 must be retained. In paragraph 91
- 20 he refers to additional large tree protection and giant
- tree protection measures, and sets them out there as well.
- 22 So all of these are in addition to the specific
- 23 prescriptions that apply in relation to the threatened
- species the subject of this proceeding.
- In paragraph 100 onward he then talks about
- VicForests coupe planning process which demonstrates that
- it's a very sophisticated process which we would say in
- itself is an example of the precautionary principle in
- 29 action. He then in paragraph 110 onwards talks about
- 30 VicForests silvicultural systems which details the very
- 31 recently updated systems for variable retention harvesting

- 1 that VicForests has developed and which it is
- 2 implementing.
- 3 He then in paragraph 115 onwards talks about
- 4 VicForests' policy of identifying and managing high
- 5 conservation values via coupe reconnaissance, coupe
- 6 transects, pre-harvest surveys and also at 135 of his
- 7 affidavit speaks about post-harvest surveys. So he sets
- 8 out in some detail the careful attention to the planning
- 9 process that VicForests undertakes prior to commencing
- 10 harvesting.
- In the process of dealing then with the subject
- 12 coupes, which he does from paragraph 141 onward, he
- exhibits to his affidavit some maps which he describes as
- 14 context maps. I wanted to take your Honour to one such
- map which is exhibit WEP-14 relating to the Brumby coupe.
- This is actually not a context map. It's a harvest map, a
- 17 harvesting map.
- 18 HER HONOUR: What is it? Exhibit number?
- 19 MR WALLER: Exhibit 14, your Honour.
- 20 HER HONOUR: Just a moment.
- 21 MR WALLER: If your Honour reads that map with WEP-13
- your Honour will understand what the various shading and
- various markings on the page indicate.
- 24 HER HONOUR: So I have 14. So I read it with?
- 25 MR WALLER: Yes, with 13. So 13 is the high conservation value
- 26 map for the Brumby coupe. Your Honour will see that map
- indicates, first of all, the retention islands which are
- hatched; that is to say the diagonally hatched areas will
- 29 not be harvested.
- 30 HER HONOUR: Yes.
- 31 MR WALLER: And your Honour will see that various habitat trees

- 1 are retained within those areas as marked, and various
- 2 other habitat trees outside of those areas are also
- 3 retained. Your Honour will see that in the blue area at
- 4 the top is a description of selection harvesting, which is
- 5 a more precise manner of harvesting where specific trees
- are taken out rather than a clear-felling or a seed tree
- 7 retention method. In the green areas the clear-felling
- 8 and seed tree retention harvesting takes place, although
- 9 in that area there are significant areas of variable
- 10 retention islands that are maintained.
- 11 HER HONOUR: What's the sort of scale that we are looking at
- here? I'm looking at it on the computer.
- 13 MR WALLER: Yes, there's a scale on the bottom. It looks like
- it's one centimetre is 1 to 3843 down the bottom. There
- is a scale down the bottom right-hand corner, your Honour.
- 16 HER HONOUR: I see. Yes, I see. One equals 3843 somethings
- metres. I see, the full black line is 95 metres, I think.
- 18 MR WALLER: Yes.
- 19 HER HONOUR: And the whole length would be 190.
- 20 MR WALLER: And that gives you an indication.
- 21 HER HONOUR: That gives you an idea. So within the yellow you
- have got the little hatched areas with green around it.
- They are saved.
- 24 MR WALLER: Yes.
- 25 HER HONOUR: And then the yellow area is the clear-felled area?
- 26 MR WALLER: Yes.
- 27 HER HONOUR: And then what's the green - -
- 28 MR WALLER: The blue is the selection harvested area, and that
- 29 is - -
- 30 HER HONOUR: Yes.
- 31 MR WALLER: It is a much more focused process of taking trees.

- 1 HER HONOUR: Yes. So you look at an area and you say, 'We'll
- 2 take these two or three.' What are the red dots in the
- 3 selected harvest area?
- 4 MR WALLER: They show the density of the type of habitat tree
- 5 that's present. I think there's a closer or a more
- detailed vision of that in exhibit 14, the next exhibit.
- 7 HER HONOUR: I see, yes.
- 8 MR WALLER: So even within the clear-fell area, or the CFE STR
- 9 area there are some dots which indicate those are
- 10 locations where the harvester, if possible, is to retain
- 11 additional trees. These are seed trees which will then
- help to regenerate the coupe.
- 13 HER HONOUR: I follow.
- 14 MR WALLER: What that shows, your Honour, and that's just an
- example, is that this is not wholesale clear-felling by
- any means.
- 17 HER HONOUR: Yes.
- 18 MR WALLER: And the process by which those maps are created is
- a careful one and one which we say demonstrates VicForests
- being very mindful of certainly the prescription
- obligations and the precautionary principle generally.
- In the My Environment case itself at paragraph
- 23 271 Justice Osborn said, 'If it is accepted that the TRP
- relates to coupes which have themselves been produced by a
- 25 balanced planning exercise which takes account of
- 26 considerations of ecologically sustainable development and
- if it is further accepted that the logging will comply
- with the prescriptions designed to protect LBP habitat
- within such coupes, My Environment faces a difficult task
- in establishing that logging will breach the precautionary
- 31 principle.'

We would say that just as it might be accepted that the TRP, that is to say the preparation of the TRP, involved a balanced planning exercise, so too the preparation of coupe plans and harvesting maps likewise involves a very careful, balanced planning exercise taking into account considerations of ecologically sustainable development. That's why those particular trees are retained. That is why if there is a greater glider prescription that upon the sighting of five greater gliders in a certain area a particular number of trees have to be retained, that all of that will be adhered to and that the habitat, as it were, of these threatened species are not being destroyed but in fact maintained and protected.

So we say that if your Honour was to not accede to this injunction it does not mean that the habitat will not be protected. It will be protected. These maps will ensure that the harvesting is conducted in a careful way taking into account all of those values. Of course, if any other sightings are brought to VicForests' attention then there's no reason to believe that VicForests will not have regard to those as well. It's clear from the evidence of Mr Paul that every detection that's brought to his attention he says will be taken into account by VicForests.

Your Honour, a reference was made by my learned friend to the evidence of Ms Jiang and contrasting that data with the data in the State report and saying that there was a clear serious question to be tried, as it were, arising from the inconsistency between the data in one and the data in the other.

First of all, we would say that in referencing a serious question to be tried my learned friend is seeking to set up the impact of the fires itself as a serious question to be tried. We say that that would be a false issue on this application.

Secondly, we say that the reason why the data is different is because it is clear that the State report was based on data available as at 7 or 11 January, notwithstanding that the report is published later, and as is clear from Ms Jiang's second affidavit her data which was provided by the department is current as at 23 or 27 January.

It's also clear, your Honour, that when one looks at the State report the fire impact has been considered on the basis that it is likely that the fires will continue and it is conducted in a very binary way of burnt area/unburnt area.

The fact is the fires did continue but not to the extent that was predicted, and that's why the later information, the later data that is represented in Ms Jiang's evidence is superior to the data that's reflected in the State report.

But, be that as it may, your Honour, we say the evidence of Ms Jiang shows that populations of threatened species in the areas the subject of this proceeding are quite distinct from and remain unaffected by fire impacts in the east of the state, and that large areas of modelled habitat which support those threatened species are unaffected by the fires. She deals with that at a granular level in her table. We say that should provide a further measure of comfort that the harvesting that is

sought to be undertaken by VicForests in this area is not going to have the effect on the threatened species or their habitat that our learned friends contend.

Your Honour, I have said something about the precautionary principle. But, as Justice Osborn carefully explained both in the Brown Mountain decision in the Environment East Gippsland case in 2010 and more recently in the My Environment decision in 2012 it is not the intention of the precautionary principle to avoid all risks. His Honour in his judgment in My Environment, for instance, gives some examples of how the precautionary principle might work in practice.

So he says, and this is in paragraph 268 of his judgment, 'To take two ... examples, if a patch of forest were found to contain the only living examples of a previously undiscovered species of flora (such as the Wollemi pine) it would, on its face, be contrary to the precautionary principle to destroy it in the course of timber harvesting, despite the absence of an Action Statement under the FFG Act or a prescription applicable to it under the FMP. Likewise, if a species of fauna thought to be extinct were rediscovered (as the LBP was in 1961), destruction of its essential habitat would, on its face, be contrary to the precautionary principle, despite the absence of an AS under the FFG Act or a prescription under the FMP. In each case, the threat of serious or irreversible damage to the environment would be accompanied by substantial uncertainty as to the survival of the species if harvesting continued.'

'Nevertheless, as these examples illustrate, it will be easier to identify a threatened breach of the

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precautionary principle when a specific action threatens direct serious or irreversible damage to an aspect of the environment of extreme sensitivity and/or novel qualities. The more generalised the threat and the more indirect and less immediate the damage to a sensitive aspect of the environment, the more difficult it will be to be satisfied that the precautionary principle requires abstinence from a particular action.'

His Honour said, 'As I said in the Brown Mountain case, the requirements of the precautionary principle fall to be considered in the light of the whole of the evidence bearing on the relevant facts as it now is, and not as it was at the time VicForests completed planning for operations in the coupes in issue.'

His Honour said the precautionary principle embraces the concept of proportionality, and his Honour said as I said earlier that where it is shown that the harvesting will comply with prescriptions designed to protect species or habitat then a plaintiff in the position of our learned friends will face a difficult task in establishing that logging will breach the precautionary principle.

Our learned friends rely in their written submissions, I believe, on the fact that interlocutory injunctive relief was granted in other cases where the precautionary principle was invoked. We would say this case before your Honour is different. First, in the My Environment case no injunctive relief was granted on an interlocutory basis. There was an undertaking given.

Interlocutory injunctions were granted in the Brown Mountain case and by a Federal Court judge in the

- 1 Friends of Leadbeater Possum case. In neither of those
- 2 cases, though, did your Honour have the comfort of a
- 3 letter from the Chief Conservation Regulator indicating
- 4 that the proposed harvesting would not breach the
- 5 precautionary principle.
- 6 HER HONOUR: That's a new position, though, isn't it?
- 7 MR WALLER: Sorry.
- 8 HER HONOUR: That's a new position, though, isn't it?
- 9 MR WALLER: Yes, that's what distinguishes our case from those
- cases.
- 11 HER HONOUR: Because you have got this new person.
- 12 MR WALLER: We have got a new person, we have got a person who
- is focused squarely on conservation, whose job it is to
- monitor VicForests' compliance with the statutory
- 15 requirements and who is effectively saying that what
- VicForests proposes in the Central Highlands would not
- breach the precautionary principle, noting as she does
- 18 that VicForests has itself agreed not to conduct any
- 19 harvesting in the east of the state and accepting that it
- won't conduct harvesting in other fire affected FMAs.
- But in the Friends of Leadbeater Possum case, for
- instance, the plaintiffs in that case relied heavily on
- 23 the fact that there was no greater glider action
- statement, notwithstanding that the species had been
- recently listed as threatened. That's not the case here,
- your Honour.
- 27 Here we have the newly released action statement
- for the greater glider. Although it doesn't have
- statutory force because it has not yet been incorporated
- into the code or its subordinate instruments, VicForests
- 31 has acknowledged that it is bound to comply with it and is

complying with it as if it were the law. In that sense VicForests is not only complying with the legal prescriptions; it is going above and beyond its obligation. It is taking on and treating as binding the action statement in relation to the greater glider.

For that reason we say your Honour shouldn't accede to a submission that this is no different to other cases where courts have granted interlocutory injunctive relief where the issue of the precautionary principle has been raised. We say the closest analogue is the case I went to earlier, namely the decision of Justice Osborn where faced with an argument very similar to this his Honour said that would not constitute a breach of the precautionary principle. We say the matters that his Honour adverted to there are highly relevant and pertinent and that his treatment of the principle, we say, represents a statement of the law in Victoria by which we say all parties are bound.

Our learned friends rely in addition to the precautionary principle on clause 2.2.2.3. We have said a number of things in our written submissions as to why that generalised allegation about a failure to comply with that part of the code is misplaced. It appears that the plaintiff is elevating is that obligation, an obligation to consider relevant research and advice related to the planning and conduct of timber harvesting operations as imposing on VicForests a requirement to wait until such advice and research is ready and exists, and also is requiring VicForests not only to wait and then adhere but to actively require VicForests to obtain such advice. We say that is an overstatement of that requirement and it

would, we say, be no different to the overstatement of the precautionary principle which his Honour Justice
Osborn rejected as a matter for the policy makers, not for the courts, to change.

So, put bluntly, if it was the view of government, advised by its conservation regulator, that given the fires that have just taken place VicForests should be prevented from harvesting in any part of the Central Highlands then the government could make that policy decision. The government has not shied away from making other policy decisions such as the decisions we saw in November 2019. The fact that it has not and, more to the point, that its Chief Conservation Regulator has effectively given a green light to VicForests to harvest subject to the conditions there set out in the Central Highlands we say speaks eloquently to the state of affairs that your Honour has to consider in this matter.

In relation to balance of convenience, your Honour, we say in the time available VicForests has put forward evidence of the financial loss that it will suffer in the short-term. My learned friend has not taken issue with those figures. Plainly, if an injunction is to go and that injunction to remain in force for a period of up to 24 months, then the loss that VicForests will incur will increase.

It is not only VicForests' situation that the court should take into account. Your Honour has evidence before your Honour through the evidence of Ms Dawson of the impact that this is having on the industry generally, and that is to say those who VicForests contract with to harvest and to haul timber, and likewise on the clients

that VicForests is contractually obliged to supply. For my learned friend to say, 'Well, VicForests could flick the force majeure switch and thereby excuse itself from its contractual obligations' is to ignore the situation of those with whom VicForests contracts.

Separately, it ignores, your Honour, the flow-on effects that harvesting has as I say in relation to the communities that are supported by the activities that are undertaken in harvesting timber in the Central Highlands. There is already a shortfall predicted for the 2020/21 year and if your Honour is to issue an injunction in respect of these 15 coupes that shortfall will be significantly increased by 67,000 cubic metres, and for that reason we say it's a significant amount of timber that would otherwise be tied up.

Our learned friends did not refer in their submissions to one other matter that we say factors into the balance of convenience, your Honour. Your Honour knows that the price that an applicant for injunctive relief must pay is the provision of an undertaking as to damages. With that in mind, my instructors wrote to my learned friend's instructors, and this is exhibited to the affidavit of Ms Dawson.

24 HER HONOUR: Yes.

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MR WALLER: As exhibit 7, a letter from Baker & McKenzie of 25 26 11 February to the Environmental Justice Australia noting 27 that 'undertakings as to damages were already provided by the plaintiff as a condition of their obtaining urgent 28 29 interlocutory relief. We are instructed that our client anticipates its loss and damage recoverable pursuant to 30 your client's undertakings in the event your client is not 31

successful in its application to be heard on 18 February 2020 will be in excess of \$100,000 and we are also instructed that our client anticipates that if your client is successful in obtaining the interlocutory injunction sought by your client pending the hearing and determination of the proceeding then our client's loss and damage will likely be substantially higher than that amount. We also anticipate various of our client's customers and contractors will sustain similar or greater loss and damage. Your client has not provided any information or documents that go to your client's ability to satisfy any orders as to damages made by the court recoverable by our client pursuant to the undertakings. Please provide the following information by Wednesday, 11 February: first, documents recording your client's current financial position, including its most recent financial statement and accounts and a copy of its most recent bank accounts, and any other information and documents in your client's possession which demonstrate your client's capacity to meet the award of damages described above. Please do not hesitate to contact the writer with any queries.'

The response from Environmental Justice Australia the following day states, 'As was made clear by our client's counsel at the hearing of the interim injunction application, our client does not say that it is in the position to satisfy an award of damages arising from the giving of the usual undertaking. Our client's position is that the question of its capacity to satisfy any award of damages arising from the usual undertaking is not a factor which should weigh heavily in the court's determination of

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whether an interlocutory injunction is granted in this proceeding,' and reliance is placed on a decision of Justice Forrest in Environment East Gippsland v VicForests regarding the ability of a plaintiff to satisfy an undertaking.

We say, your Honour, that on the authorities - and we refer to this in our written submissions - a factor which courts have taken into account in considering the balance of convenience is the likely practical adequacy of any undertaking as to damages which the plaintiff may give, that that does represent an important discretionary consideration.

We say that the approach of the plaintiff here is high handed in refusing to provide any information at all concerning its financial position but indirectly seeking to rely, as it were, on the fact that in a particular case, another case, a judge was prepared not to require security for an undertaking given.

The authorities that Justice Forrest refers to in that decision make it clear that one of the matters taken into account whether security for an undertaking is required is the strength of the plaintiff's case. We say in this case, where the plaintiff's case for the reasons we have advanced is weak, for the plaintiff to expect to obtain an injunction which would have the practical effect of preventing VicForests from harvesting in any of the 15 coupes for a period that on the evidence set out in Mr Paul's affidavit could run to two years without putting forward an undertaking that has any value at all is not a position that the court should accept. It effectively demonstrates an attitude that VicForests will bear the

entire burden even if it is successful. Even if ultimately after some months VicForests' position is vindicated, then it won't be able to turn to the plaintiff who brought the proceeding as defendants routinely are able to following the grant of an injunction so that the law can redress the damage that has been caused by the injunction being granted.

We say that's a powerful discretionary consideration that to a large extent neutralises the balance of convenience that my learned friend spoke to earlier and that in any event the issue of serious question or prima facie case should not be equated with balance of convenience but should be the principal determinant in whether or not an injunction should go in this case.

Before I sit down, your Honour, I misstated the position earlier when I said that the plaintiff was not pressing an injunction in respect of two of the coupes, mainly Wobby and Mt Wills Creek. Those coupes are in fire affected areas and VicForests, the evidence demonstrates, has no current intention to harvest in them. It would require department approval before it could do so. In those circumstances, your Honour, we say no injunction ought go as there is no imminent threat in respect of those coupes.

Our learned friends' solicitors wrote to my instructing solicitors on the 17th, yesterday, stating that having regard to certain paragraphs in Mr Paul's affidavit, 'In light of that information our client is prepared not to seek interlocutory relief in respect of these coupes at the hearing tomorrow if your Honour client

agrees to provide 14 days notice prior to commencement of operations in these coupes.'

Your Honour, I have no such instructions to provide 14 days notice. We say that on ordinary principles where there is no imminent threat there ought be no interlocutory relief. If matters change, then of course our learned friends can approach the court. But it is not the position where a party can demand an undertaking and if it is not given - a demand that notice be given in circumstances where VicForests has no obligation to give that notice and if it agrees to that in respect of these coupes then there may be other coupes that are then referred to later.

We know, your Honour, that this proceeding, although today is concerned with 15 coupes, began with an application concerning 10 coupes. That then grew. Now it's 15 coupes. We know that the prayer for relief which I took your Honour to, paragraph (d), is unlimited and refers to final injunction to restrain VicForests in respect of any coupe containing fire affected threatened species or habitat of such species.

We see this, your Honour, as potentially the thin edge of a wedge in circumstances where there is no proper legal basis for an injunction having regard to the matters that we have taken your Honour to today and in our written submissions, which we rely on. If your Honour pleases.

- 27 HER HONOUR: Thank you, Mr Waller. Ms Foley?
- 28 MS FOLEY: Thank you, your Honour. I have nine points to make 29 in reply. I will endeavour to be brief.
- The first point, your Honour, is this and I want to be very clear about it, although it is clear on our

statement of claim. We are not seeking by way of final relief a moratorium on logging forever in the coupes.

Paragraph (d) of the prayer for relief is quite clear about this. The final injunctive relief is sought unless and until certain things occur: broadly stated, the conclusion of the governmental responses; that the research and advice be taken into account; and that these matters are evaluated and the prescriptions developed accordingly. We are not seeking a moratorium.

The argument advanced by Mr Waller, with respect to him, is the classic straw man argument. It is not what we are seeking by reason of our statement of claim and also by reason of the arguments that I have made.

I made a reference in oral argument to areas in coupes where logging may never be able to occur. Let me explain that reference. It was in the context of a possible scenario whereby the outcome of governmental reviews might lead to protection by legislation or prescriptions of areas in the coupes that are the subject of the proceeding.

So, for example, if the immediate protection area review leads to changes in the forest area that impacts these coupes that might mean that some areas of the coupes can't be logged. That is a possibility, and of course we rely on that as one of the reasons why VicForests should wait until the reviews are completed. Why log in a coupe now if the government in a few months time might do something arising out of these reviews to protect species in the coupes? That's the point.

But we are not seeking that outcome in this litigation. If the governmental reviews occur and there

are no consequential changes in practice that impact these coupes, then there is nothing in our proceeding that will prevent VicForests from going ahead and logging in the coupes.

The second point, your Honour, is this. My learned friend in written submissions and also orally has suggested to your Honour that our case is an unprecedented expansion of the precautionary principle. We say not so. The case is founded on a breach of statutory duty, the requirement to comply with the code and a provision of the code, the precautionary principle, that has been found in several decisions to be enforceable. We also deal with the twin provision, section 2.2.2.3.

Yes, we are dealing with a unique set of facts in the sense that the bushfires are unprecedented. But that doesn't make the case novel in the sense that my learned friend is putting it. It makes it an application of established principle to a particular set of facts which this court and the Court of Appeal does every day of the week, your Honour.

My learned friend commented that I hadn't in my oral submissions referred to case law as if that was to suggest that we don't have a foundation for this case. It's quite the opposite. Because there is no dispute anymore - there may have been some years ago, but there is no longer any dispute - that the precautionary principle is an enforceable obligation and we invoke that principle, it is a straightforward application of that principle, there is no controversy and I don't need to take your Honour through those cases. The defendant doesn't dispute that it is an enforceable obligation.

- But even if one is looking at the facts and how
- 2 different is this to cases that have been argued, we say
- 3 that there are clear parallels between this case and the
- 4 Brown Mountain decision, which was Environment East
- 5 Gippsland v VicForests [2010] VSC 335, can I just take
- 6 your Honour for a moment to one part of that which will
- 7 make good this point. Does your Honour have that decision
- 8 available?
- 9 HER HONOUR: I do.
- 10 MS FOLEY: Thank you.
- 11 HER HONOUR: What's the name of it?
- 12 MS FOLEY: Environment East Gippsland v VicForests [2010] VSC
- 13 335.
- 14 HER HONOUR: Yes, I've got that.
- 15 MS FOLEY: Thank you. If your Honour could go to paragraph
- 16 601, please.
- 17 HER HONOUR: Yes.
- 18 MS FOLEY: You'll see there the statement, 'I have come to the
- 19 conclusion that the precautionary principle does require
- the logging of the Brown Mountain coupes to be delayed
- 21 until the completion of the FMZ review process for the
- following reasons.'
- If we go down there are a number of reasons, but
- I want to take you in particular to subparagraph (c) and
- 25 (e). In (c), 'I am satisfied that the threat of serious
- and irreversible damage to the environment in respect of
- the Powerful Owl and the Sooty Owl is attended by a
- 28 material lack of scientific certainty', and then refers to
- a review of the current POMA and SOMA system, and then in
- 30 (e) a reference to the threat being able to be addressed
- 31 by adaptive management, which is one of the aspects of the

precautionary principle that needs to be considered, 'The re-evaluation of the system of POMAs and SOMAs is underway' and so on.

We seek in reality no more than the same kind of outcome as in Brown Mountain but on a far stronger factual basis because we are here dealing with the aftermath of catastrophic bushfires. In Brown Mountain the court ordered a halt to logging in coupes with recorded presence of the same owl species, the powerful owl and the sooty owl, pending the outcome of the POMA and SOMA reviews without any such catastrophe having occurred and without evidence, as we have here, that the existing POMAs and SOMAs were damaged or unsuitable for the species in any way.

We say we have far greater evidence here of the substantial damage that has occurred to the sooty and powerful owl habitat and is currently being assessed in the two governmental responses.

We also say that the situation with the greater glider IPA is akin to the SOMA and POMA review. It is similarly a fixed requirement for habitat protection across the landscape and, as in Brown Mountain, there is evidence before the court that the department is actively currently in the process of finalising those boundaries which is not yet complete.

So we say that, yes, this case might involve some unique facts in the form of the bushfire impact. But the fact that the legal principles that we are looking at might need to be developed to apply to those facts doesn't mean there's no serious question to be tried. Even a completely novel case, your Honour, which this is not,

might indeed raise a serious question.

In making the submission - this is my third point - that our case flies in the face of authority my learned friend relied heavily on the My Environment v VicForests decision [2012] VSC 91. Your Honour, we address this in our written submissions at paragraphs 27 to 31 in quite some detail and I rely on those paragraphs. I will add this. Again we are dealing with a different set of facts because the fire damage here is of a very different character, and so too are the governmental reviews that are being conducted.

In that decision there was one species. Here we have five. In that decision that one species hadn't even been detected in the single coupe that was in issue in the case. Here we have put direct evidence before the court of species in the coupes.

Moreover, the case was conducted on a different basis. It was a case that was framed differently, as is evident from the description of the case at paragraph 16 of the reasons. Some similar issues were raised, but the core of the case was quite different. Here we have a case that is squarely focused on non-compliance with 2.2.2.2 and 2.2.2.3.

Paragraphs 298, 301 and 302 of that judgment are important because there the judge makes the point that the case concerned not the consequences of the review generally but what steps were relevant with respect to the single coupe in issue, Gun Barrel. What was determined was there was an inadequate connection between the review process and that coupe.

Here of course we say that connection has been

made out because of the evidence that we have put forward about the content of the reviews, what they are looking at, the species of most immediate concern that they have identified which include the species we are concerned with in this proceeding, and also significantly the prospect of alterations to the actions statement which was not an issue in that proceeding. There are a range of reasons, your Honour, why the case is quite different.

The fourth point I wish to address your Honour is in relation to the Dawson evidence at paragraphs 15 to 17 of that affidavit, and this is the pie chart point if I can call it that. It was a little unclear at least to me - and I'm sure that's my fault - but it seemed to be in aid of a submission that, 'We don't harvest very much really when you look at this chart. In the scheme of things it's just such a tiny slice.' From VicForests' perspective as a timber harvester of course that might be right.

But we say let's look at it from the perspective of the threatened species. These species we know before the bushfires were on the path to extinction. That is why they were identified and listed as threatened. We are now in an even worse position post bushfires. So doesn't that make these coupes, these patches of land, so much more incredibly important, so much more valuable from a biodiversity perspective?

What matters in relation to the protection of these species is the preservation of whatever habitat might be left. If that doesn't mean much from VicForests' perspective when one looks at the overall amount of forest and how much they are harvesting then we say, 'What harm

is there in waiting? You've said that there's going to be a review. You've said you are needing more information to conduct it. What harm is there in waiting until you have that information that you have said you need?'

The fifth point I wish to make, your Honour, is in relation to this issue of prescriptions, and it's really to address the submission my learned friend made which suggested to your Honour - I believe the VicForests evidence expressly says this - 'The current prescriptions are being complied with and really what the plaintiff is talking about is changing the prescriptions.'

That is not right in the sense that we have made the point, and I have taken your Honour to the documents that show these, that the prescriptions didn't just require certain areas or values to be established; it requires maintenance. In circumstances where we know there's been impact in the East Gippsland area which form part of those protections we say the prescriptions are not currently being met.

So this case is not just about prescriptions needing to be changed but about a review being undertaken to make sure that what is currently prescribed will be met at the present time by adding new areas in to take into account the areas that have been burnt. So it is also about VicForests being able to say, 'We can meet the prescriptions because we have taken into account what has changed.' If one does otherwise one is not giving effect to that notion of maintaining the protection.

I can use, your Honour, the greater glider as an example. My learned friend referred to this idea of, 'We comply with the prescription. Five greater glider in one

kilometre, that triggers the protection under the action statement.' It's obvious, your Honour, that if the number of greater glider are diminished by reason of fires that prescription and that triggering the need for five greater glider in one kilometre in order to get protection may at the moment be worthless because you may never get five in a kilometre because the numbers are so reduced.

This is a very important point, your Honour, because for these prescriptions to have any value the changed situation simply must be taken into account, otherwise the identifications we saw on the screen of the two greater gliders playing in the tree next to the area of land that's been harvested will trigger nothing on their own. You need to see five in a kilometre, but we may never get there, which may mean that the last greater gliders might die because the trees are logged because VicForests says, 'Ah, but we met the prescription.' It is a worthless statement. We are asking for value and meaning to be given to the content of these important prescriptions, your Honour.

If I can address my sixth point, which is the letter from the OCR and the weight that's been given to My learned friend said that the court should draw comfort from this letter. We would say that the court must take care in placing weight on that letter for a number of reasons.

Firstly, there's no affidavit from the OCR. It is correspondence put into a solicitor affidavit from VicForests. We do not know the content of the meetings, what was said. We do not know what documents were given to the OCR, what transpired to lead to that

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correspondence. We have VicForests' letter carefully setting out its position with this litigation in mind, no doubt, and the OCR responding in kind. But we have no other information. So care must be taken.

But we also say that it is, when one looks at it, a heavily qualified letter, as one might expect when dealing with one government department - someone within one government department writing to a statutory corporation. The qualifications, your Honour, if I can take you to it. We have already noted one of them, and that is, 'My position may change if further information is available.' That's important.

Another qualification is this. It is stated in that letter that, 'Based on the current intensity of harvesting I don't expect in the short-term there will be the potential for serious or irreversible damage.' We ask can we safely assume that the intensity of harvesting will not increase, which is referred to in this paragraph, when in the Creek affidavit at 52 VicForests has said it intends to meet its contracted supply commitment from non-fire affected FMAs, which we say means VicForests will be harvesting at an increased intensity in those FMAs to meet those same contracted supply obligations without harvesting in East Gippsland. So is that a safe assumption for the regulator to make? We don't know because we are not given the underlying material to test it.

We also say of course this is not a legal opinion. It's the view of someone within government. It's focused on 2.2.2.2. It's not looking at all at 2.2.2.3. It can't take the place of this court's judgment

on the question that this court is seized with: is there a serious question to be tried? So we say the court must pay regard to the qualified language in that letter.

I'm going to stay with this correspondence in order to address my seventh point, which goes to my learned friend's statements about VicForests' operations in East Gippsland and also in the north-east FMA coupes. Again we say some care needs to be taken. There has been no formal policy statement put before the court. There has been nothing in the affidavit of the CEO setting out a commitment in any concrete terms.

What we have, apart from what was said at the Bar table, is in the letter to the regulator. It says this, and I'm looking, your Honour, at ACSP-4, the letter from VicForests to the regulator. 'In relation to our discussion around harvesting in fire affected areas, VicForests agrees that it will not undertake any timber harvesting operations in the East Gippsland forest management areas until appropriate biodiversity impact assessments have been completed by DELWP. I would like to review this position with you as soon as possible after 31 March 2020 if those assessments haven't been completed by that time.'

We say that's not a commitment to not be logging in East Gippsland forever. It's obviously a position which may change and we have no idea when that will be.

- 27 HER HONOUR: That suggests at least until 31 March.
- MS FOLEY: That's right. But the way it was being put by my
 learned friend was, 'We can take some comfort in terms of
 the protections that there are some areas in East
 Gippsland that we are not going into, but we could. So

they are affording protection.'

But of course if one is looking, let's take the greater glider as an example, at the vast amount of land that was required under the action statement to be protected - and that's to be protected permanently - you cannot be saying now that we've lost an amount of that by reason of the fires and we are saying, 'Let's pause because we might need this area in the Central Highlands,' you can't say to give comfort, 'Oh, but we might temporarily stop in East Gippsland. There might still be land there that can be added in.'

It might only be for a month or two months. The protection needs to be going forward. It needs to be land that we can incorporate on an ongoing basis for protection for this species. Again that's why we say we need to wait until we have full information, until all of the governmental responses have given all of the information that's needed to properly assess the situation. Why jump in now with an inadequate knowledge base?

Mr Waller also said that there's no harvesting in the north-east FMAs, and yet there are four coupes involved in this proceeding that are in the north-east FMA: first, the Timber Top Wales coupe, which is the subject of the undertaking relevant to the injunction; the Timber Top Princess Di coupe, listed as presently active in VicForests' material and letters; and then there are two additional coupes, Fraser Creek also known as Wobby, and the Mt Wills coupe, and we have asked for notice in relation to those.

So, again, without material having been put forward in an affidavit from the CEO of one of these other

senior people from VicForests we don't see that the court can accept that evidence from the Bar table that VicForests is not logging in that area.

If I can turn to the eighth point, your Honour, and that is the issue of security. We do rely on the Environment East Gippsland case [2009] VSC 386, in particular paragraphs 2, 10, 110 to 102. I referred to that last time and I won't take your Honour to it. We say that the same conclusions apply here. We are dealing with public interest litigation. The importance of the protection of threatened species is enshrined in the litigation in issue in this proceeding, including in the Flora and Fauna Guarantee Act.

In addition to Environment East Gippsland there is also Environment East Gippsland (No. 2) [2009] VSC 421, and these of course aren't the only kinds of cases, your Honour, where a valuable undertaking has not been insisted upon. Your Honour will be aware of numerous cases in the Federal Court in recent years brought by refugees who are held on Nauru or Manus Island seeking and being granted injunctive relief to be brought to Australia for medical care. In those cases, and there have been many of them, it is mandatory injunctions that are being sought and granted at costs to the Commonwealth to bring those people out to Australia and give them care here. those cases valuable undertakings of course have not been able to be given.

There is a body of case law and we do rely upon it to support the view that in exceptional cases - and ours is one of them - the undertaking or the inability to provide valuable security for it should not be held

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- 1 against the plaintiff in seeking the injunctive relief it
- 2 seeks in this kind of case.
- The final point is a short one, your Honour, and 3
- 4 it relates to the two coupes that my learned friend - - -
- 5 HER HONOUR: Just stopping you there, the alternative is should
- 6 I infer that if an undertaking is required it couldn't be
- 7 met?
- MS FOLEY: You can give an undertaking - -8
- 9 HER HONOUR: Are you an associated incorporation of \$2 or - - -
- 10 MS FOLEY: We can't say to the court that we could meet damages
- 11 of the kind that VicForests has put before the court and
- we don't put our position forward on that basis. We do 12
- 13 not tell the court that we could meet an undertaking of
- \$100,000. 14
- HER HONOUR: So you could not? 15
- 16 MS FOLEY: No, we could not.
- 17 HER HONOUR: As an organisation.
- 18 MS FOLEY: That's right, your Honour. Those are my
- instructions. 19
- 20 HER HONOUR: Yes.
- 21 MS FOLEY: So we are not asking the court to find that we can
- give a valuable undertaking. We do not ask that. 22
- 23 HER HONOUR: Yes.
- 24 MS FOLEY: The final point, your Honour, related to the two
- 25 coupes that my learned friend has said weren't pressed and
- 26 then explained to your Honour was the subject of a request
- 27 by us simply for notice if there was an intention to log.
- My learned friend said at the same time, 'Well, of course 28
- 29 if matters change in relation to the coupes the plaintiff
- can approach the court.' We would like to be in a position 30
- to approach the court, and that is why we ask for notice. 31

- I understand my learned friend's instructions are
- 2 that notice can't be given and for that reason they remain
- 3 as part of the application at this time.
- 4 HER HONOUR: Yes.
- 5 MS FOLEY: Those are my submissions, your Honour.
- 6 HER HONOUR: Thank you. Very well. That completes the
- 7 hearing. For the purposes of reviewing all of the matters
- 8 that were put before me today the injunction that has been
- granted runs out at 4.15 today, I think I'm right in
- saying that. So that should be continued pending delivery
- of judgment, written reasons.
- 12 MS FOLEY: We seek that, yes, your Honour.
- 13 HER HONOUR: Yes. So if you could send in further orders
- saying 'until further order'.
- 15 MS FOLEY: Thank you.
- 16 HER HONOUR: That is meaning until judgment is delivered.
- 17 MS FOLEY: We will attend to that.
- 18 HER HONOUR: Yes.
- 19 MR WALLER: Will that order note that the plaintiff by their
- 20 counsel are giving an undertaking which they have
- 21 acknowledged has no value?
- 22 HER HONOUR: I'm looking at the orders of 29 January. There's
- an undertaking. Then there are variations I think to the
- orders. On 7 February the undertaking was repeated on
- 25 those orders.
- 26 MR WALLER: Yes.
- 27 HER HONOUR: You have heard what Ms Foley said in court.
- 28 MR WALLER: Yes, your Honour.
- 29 HER HONOUR: It's a matter for you, if you wish to put
- 30 something in 'Other Matters'. I don't know that it needs

31 to be if it is said in open court.

- 1 MR WALLER: I think your Honour has heard what the parties have
- 2 said about that.
- 3 HER HONOUR: Yes.
- 4 MR WALLER: So the order will be continued.
- 5 HER HONOUR: The undertaking should continue. So it just needs
- 6 to be continued until further order.
- 7 MR WALLER: And I think in respect of some coupes there was not
- 8 an order but I think cross-undertakings.
- 9 HER HONOUR: Yes.
- 10 MR WALLER: So we will fashion - -
- 11 HER HONOUR: Perhaps get together and - -
- 12 MR WALLER: We'll fashion an order that continues the status
- 13 quo.
- 14 HER HONOUR: Continues the status quo, yes. Thank you, both of
- 15 you, for your submissions. Next time when we have an
- 16 estimate we will think about that, and I will be in touch
- when I can deliver reasons.
- 18 MR WALLER: If your Honour pleases.
- 19 HER HONOUR: Thank you.
- 20 ADJOURNED SINE DIE

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